

REEL No. A-0300

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(2) When the Japanese Ambassador had arrived here two or three months ago, he had opened the question of the possibility of reaching some agreement with the United States Government and of settling the China war on one quarter (? terms) that seemed on paper not unreasonable: independence of China withdrawal of Japanese armies - no discrimination. He claimed that he spoke with the assent of the heads of the Navy and the Army, and could get support of the Emperor and the rest of the Cabinet, apart from Matsuoka. General feeling, according to him, among those who felt this way was that Matsuoka's policy had brought them little good and promised them a great deal of ragged (? possible) trouble for binding (? no) simplest (? clear) advantage.

22/5/41 SA

Japanese Peace Overture

(In figure cipher)

Halifax, Washington

Eden, London

May 18th, 3.30 a.m., 1941

The Japanese Ambassador approached Hull with terms for the settlement of the China Affair - terms approved by the Japanese Navy and Army and the entire Cabinet except the Foreign Minister.

Willkie has been asked to visit Japan by an American business man who can speak for the Japanese Cabinet except the Foreign Minister. The Foreign Minister's recent letter to Brew is "a letter of a man on the edge of a nervous breakdown".

Addressed to Foreign Office telegram No. 2221, May 17th, and repeated to Tokyo. Your despatch No. 62.

(1) Mr. Hull spoke to me yesterday about some informal conversations that he had been having with the Japanese Ambassador. He was under the mistaken impression that he had told me of these earlier.

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Through summ (? I) told Hull that I thought that the danger to be avoided was any action that might be plausibly represented in Japan as a successful attempt on the part of Japanese to divide the United States and ourselves. Has informed me (? I told him) that, provided the United States Government were fully alive to this danger and guarded against it, and if there was any chance at all of any bear (? good) really coming out of this en terms satisfactory to us all, I had no doubt that you would welcome it. Hull said that he was fully alive to the importance of what I had said as to possible danger, and felt certain that that would be your attitude.

(3) Hull had told him that he had better see what he could do with the cabinet and the Emperor, and that at some later date the Japanese Ambassador had come back, hot (? saying that) the support he had hoped to be able to enlist was in do you see any objection (? Japan) forthcoming.

(4) Hull said that he did not take all this too seriously, but thought that, if there were one chance in twenty-five of being able to get an understanding with Japan that we all could accept, it would be wrong to miss it. He accordingly proposed to listen to anything more that the Ambassador might have to say, and to ask him one or two fundamental questions about Japanese policy, such as their intentions towards the south and their attitude towards any general effort to keep war out of the Pacific Ocean.

(5) Hull had gathered from the Ambassador that those in favour of this movement in Japan had thought that it was better to begin with the United States rather than with ourselves, who were

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(8) The Australian Minister told Willkie that in his opinion the approach appeared to indicate a considerable difference of opinion in the highest Japanese circles. Even if the eventual results of a visit were nil, the fact of it having been made might delay Japan's plan for southern advance and might strengthen the hands of moderate elements. At the same time, it would be important to guard against the danger of the visit being interpreted as an attempt to appease Japan.

proached with the suggestion that he should visit Japan. This suggestion came from a well-known American businessman, who said that he represented large Japanese interests and was also able to speak unofficially for all the Japanese Cabinet except the Minister for Foreign Affairs. These

people believe it possible for Japan and the United States to arrive at an understanding to enable war to be avoided. The present relations between the two Governments made a direct approach dif-

(7) Yesterday the Australian Minister told

me that Willkie had told him that he had been ap-

ficult. If Willkie agreed, he would be formally invited by the Japanese Ambassador in the name of the Prime Minister. Willkie felt that he could not

do correctly unless he was sure that the proposal was agreeable to the Administration, but did not

like to approach the latter himself and asked the Australian Minister to mention the matter to Hull.

The Australian Minister did so in a letter on

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was convinced by his personal unsatisfactory (? observation) of the extremely difficult economic position at present prevailing in Japan.

rking on a policy of adventure leading to war, and

- 7 -

(9) Welles told me this morning that he was inclined to attach rather more importance to this talk of the Japanese Ambassador than he would have a short time ago. He showed me a telegram from the United States Ambassador in Tokyo reporting a private letter from Matsucka, which contained nothing very definite but was mainly wild language about the importance of avoiding war in the Pacific Ocean, etc. . Welles thought that it was a letter of a man on the edge of a nervous breakdown, and said he heard that Matsucka was drinking too much. Anyhow they would very soon know if there was anything in it, because they had put some questions, your proposal (? of which) he did not tell me of the exact nature but which he said were pretty this time, ... Ambassador, and on receipt of replies, they would be able to judge whether there is anything to be made of it or not. He will keep me informed.

(10) I saw discourteous Mr. Tobowick question whether late wanted (?) Shanghai and this Council. Spirits (?) through view was worth, he said that he

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ese-American relations and his apparent lack of interest in all that concerned anglo-Japan se relations. While genuinely opposed to Japan's involvement in a major war and to any policy of adventure, Admiral Komura was and presumably still is an apostle of the doctrine that a weage can be driven between the United States and ourselves.

(2) May I add that I am in full agreement with the masterly review of the situation contained in your telegram?

Craigie.

27/5/41

Ambassador Nomira's Guiding Principle

(In figure cipher)

Craigie, Tokyo

Eden, London

May 24th, 4 p.m., 1941

Summary:

The Admiral, while Foreign Minister, has consistently worked to better Japan's relations with America, but has shown little interest in Japanese-British relations. He believes in driving a wedge between America and Britain.

Addressed to Foreign Office telegram No. 865, May 24th, Washington telegram No. 148, Shanghai telegram No. 84; please repeat to Chungking telegram No. 84, "Ambition" Singapore telegram No. 239. Your telegram No. 27 to Washington, paragraph 5, (a).

It may be pertinent to recall that, during Admiral Nomura's incumbency of the office of Foreign Minister, I was impressed by his singleness of purpose in working for an improvement in Japan-

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after consultation with the australian Einister and myself, sent a telegram to London, which may be said to represent our joint views on this matter. The relevant part follows: "The idea dat the Japanese Ambas sador in Washington should conduct negotiations of this importance without knowledge of the Minister for Foreign Affairs is remarkable even for Japan, though not impossible. The State Department are right in proceeding with great caution, because of the danger that, once Japan's hands are freed in China, an even more aggressive policy may be adopted vis-à-vis the United States and ourselves, notwithstanding any assurances to the contrary given by Admural Nomura. No guarantee against this hap ening could in my opinion be adequate so long as Matsuoka remains in power with his present pro-axis ... (? sympathies). Moreover, the whole trend of official opinion and the opinion which finds public expression is so strongly opposed to any settlement of the

Nomura-Hull Conversations Recent Telegrams Repeated to Ottawa

(In figure cipher)

Canadian Charge, Tokyo

Minister for External Affairs,

May 30th, 1.20 p.m., 1941

Your Secret telegram No. 67, May 27th.

(1). In recent conversations with the Secretary of State, the Japanese Ambassader mentioned the following points as a basis for the settlement of the China incident (a) withdrawal of Japanese forces from China, (b) guarantee of the independence of China, and (c) no discrimination against third Fowers in China.

(2). Admiral Nomura claims to have the backing of the Army and Navy leaders and in addition that of the amperor himself.

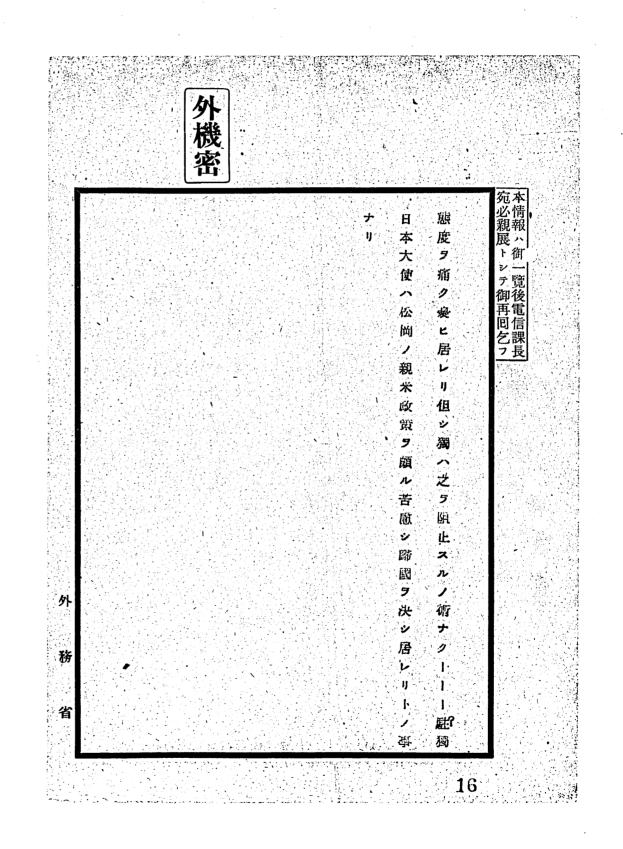
(3). On May 23rd, Bir Robert Craigie,

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4/6/41 Foreign Minister: Washington Conversations: Threatened Assassination kind Jutlined by Admiral Nomura, particularly (In figure cipher) under any foreign auspices, that I cannot help suspecting a trap." Canadian Charge d'Affaires, Tokyo Minister for External Affairs, Ottawa May 31st, 0.15 p.m., 1941. May Slat, No. 89. Secret. (It is) highly important (that) my telegram No. 85, May 50th, be kept strictly confidential. The latest public statement of Matsucka indicates that he may have got wind of the Washington conversations and is endeavouring to strengthen his position. It is a fact that the Black Dragon Society has threatered to assassinate him, should he embroil Japan with the United States.

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電信寫

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p.m.

"I proceeded to say how regrettable it seemed to me to be calculated on after receipt of (? that the Japanese Government) should continue to place is now in (? unquestioned) reliance on reports (probably emanating from interested quarters) ... (? contrary) not only to my own assurances but also to the public declaration made by yourself in the House of Commons. Assuming that the Japanese Government were sincere in their desire to avoid ... (? conflicts) over Siam, such punctuated_ (? reports) appeared to me to be fantastic, and I made an earnest appeal to His Excellency to place his cards on the table and give me some idea of the nature and the source of the reports on which they were acting. ... (If) His Excellency would deal with the matter thus an idea of (? in a spirit of frankness), I was prepared to be equally frank in explaining the point of view and intentions places_commenced_a_(? of the H.M. Government). The Minister for Foreign Affairs agreed ... (? that

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21/8/41

Toyoda-Craigie Conversation I

(In double cipher)

Grew, Tokyo

Hull, Washington

August 18th, 3.15 a.m., 1941

British forces concentrated on the Thai border: — Merely preparatory defence against the southward onset of German forces.

(Grew received from Craigie a copy of a telegram Craigie had sent — in an undecipherable cipher - to London reporting his conversation with the Foreign Minister.

Grew air-mailed the copy to Shanghai, whence it was radioed to Washington in a double cipher liable to mutilation under the best of conditions. The message was intercepted on the ether, and, on being deciphered, has proved to contain the most beffling mutilations. The interpositions in the text made are intended to make the message less unreadable; they are unsupported by anything but a fallible imagination born of an overtaxed brain.)

Section Two (Section One not intercepted).

Following from Tokyo by air-mail:

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アジア歴史資料セン

For the Department, No. 1235, August 14th, 3

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A.Concentration of British troops on the Siamese frontier. Japanese reports were to the effect that large ... country ... (? British forces) had been concentrated ready for an immediate incursion on to Siamese territory.

I replied that this was a gross exaggeration: such British units ... (? as were) on the Siamese frontier were there purely for defensive purposes — as, indeed, were all our forces in Malaya and Burma — with Germany's ... (? troops) steadily pushing southwards, it was an elementary precaution that the border defences should be adequately ... (? prepared).

B. Report that the "Warspite" was in the Gulf of Siam. Grew.

End of Section Two.

Lockhart.

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if Anglo-Japanese relations) were to be prevented from going from injunction (? bad) to worse, a frank interchange of views was essential, and he then mentioned as follows (? the following) examples of the reports, which were creating so much concern in Japan, and invited my comments:

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p.m.

"I proceeded to say how regrettable it seemed to me to be calculated on after receipt of (? that the Japanese Government) should continue to place is now in (? unquestioned) reliance on reports (probably emanating from interested quarters) ... (? contrary) not only to my own assurances but also to the public declaration made by yourself in the House of Commons. Assuming that the Japanese Government were sincere in their desire to avoid ... (? conflicts) over Siam, such punctuated (? reports) appeared to me to be fantastic, and I made an earnest appeal to His Excellency to place his cards on the table and give me some idea of the nature and the source of the reports on which they were acting. ... (If) His Excellency would deal with the matter thus an idea of (? in a spirit of frankness), I was prepared to be equally frank in explaining the point of view and intentions places commenced a (? of the H.M. Government). The Minister for Foreign Affairs agreed ... (? that

21/8/41 K Toyoda-Craigie Conversation I (In double cipher) 党後電信 Grew, Tokyo From Hull, Washington To August 18th, 3.15 a.m., 1941 乞課フ長 British forces concentrated on the Thei border: - Merely preparatory defence against the southward onset of German forces. (Grew received from Craigie a copy of a telegram Craigie had sent in an undecipherable cipher — to London reporting his conversation with the Foreign Minister. Grew air-mailed the copy to Shanghai whence it was radiced to Washington in a double cipher liable to mutilation under the best of conditions. The message was intercepted on the ether, and, on being deciphered, has proved to contain the most baffling mutilations. The interpositions in the text made 外 are intended to make the message less unreadable; they are unsupported by anything but a fallible imagination born of an overtaxed brain.) Section Two (Section One not intercepted). 省 Following from Tokyo by air-mail: For the Department, No. 255, August 14th, 3

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- 3 -A.Concentration of British troops on the if Anglo-Japanese relations) were to be prevented Siamese frontier. Japanese reports were to the from going from injunction (? bad) to worse, a シテ御再囘乞ュー・一覧後電信課長 effect that large ... country ... (? British frank interchange of views was essential, and he forces) had been concentrated ready for an then mentioned as follows (? the following) exampimmediate incursion on to Siamese territory. les of the reports, which were creating so much I replied that this was a gross exaggeration: concern in Japan, and invited my comments : such British units ... (? as were) on the Siamese frontier were there purely for defensive purposes - as, indeed, were all our forces in Malaya and Burma - with Germany's ... (? troops) steadily pushing southwards, it was an elementary precaution that the border defences should be adequately ... (?prepared). B. Report that the "Farspite" was in the Gulf of Siam. Grew. End of Section Two. Lockhart.

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nonsense on the face of it, and I thought it much more likely to have originated in Japanese than (in) British journalistic circles in Siam.

Individuality (? c). Russo-Japanese clash on Manchoukuo front.

This ... (? report) ambush (? had) spread with particular persistence from Singapore, although there ... (? is no foundation for) it whatsoever.

No such clash had execrable (? occurred). I suggested to His Excellency that the ... (? report) had originated in Manchuria and had received wide currency, so that it was unfair to saddle Singapore with it.

... (? d). Speeches by Commander-in-Chief,

Far East, ... have occupied (? and other) officers
in Malaya.

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21/8/41

Toyoda-Graigie Conversation II

(In double cipher)

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From Grew, Tekyo

Te Hull, Washington

August 18th, 4.57 a.m., 1941

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The rumoured appearance of the "Warspite" in the Waif of Thailand: — Mensensical on the face of it.

Reperts of Japanese-Seviet clash: — May have eriginated in Mancheukue.

Bellicese utterances of British military efficers: — Intended to reassure the British public against the growing mense.

Teyeda and Craigie agreed on the wisdem of ebserving the maxim "Silence is golden".

Section Three.

No. 1235.

This telegram, why has (? which it is) believed had originated tath (? somewhere) in Siam, had received wide currency. If untrue, it was unfortunate that we should have allowed the rumor to spread. I replied that the report, enlarges (? from the) form in which ... are sometimes (? is appeared) in the Press, was

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REEL No. A-0300

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defense of British territory. Nevertheless, I shared the opinion expressed by His Excellency that in such matters "silence is golden" and promised to growing out of dan (? to meet his wishes) on this point.

End of Section Three.

Grew.

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The reiterated public messanger the Chinese Minister_ (? messages of) growing military and air strength in Malaya conveyed gade (? Britain's) aggressive intentions and had proved disturbing to the public mind in Japan. ... (? Their) effect was simply to increase the pressure on the Japanese Government to hasten the consequence of augmenting their own preparations to defend the sphere in which Japan had a routs (? vital interest). He made a strong plea for the adoption of a calm and unprovocative attitude on the part of all concerned in handling the present delicate situation, promising to do his best murder codify why (? to that end) if the British authorities would do their part. I explained that our authorities in Malaya had to think of the morale of the local population, which might well peddling (? be) affected by the steady solidarity towards bowels (? growth of menace to the British) frontiers, ... (? had it not been for) public assurances that all necessary measures had been taken for the

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REEL No. A-0300

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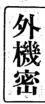
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Toyoda-Craigie Conversation II

(In double cipher)

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To Hull, Washington

Grew, Tekyo

August 18th, 4.57 a.m., 1941

Summary:

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The rumoured appearance of the "Warspite" in the Gulf of Thailand: — Mensensical on the face of it.

Reperts of Japanese-Seviet clash: — May have eriginated in Mancheukue.

Bellicese utterances of British military efficers: — Intended to reassure the British public against the growing menace.

Teyeda and Craigie agreed on the wisdem

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Section Three.

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defense of British territory. Nevertheless, I shared the opinion expressed by His Excellency that in such matters "silence is golden" and promised to growing out of dan (? to meet his wishes) on this point.

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End of Section Three.

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The reiterated public messenger the Chinese Minister_ (? messages of) growing military and air strength in Malaya conveyed gade (? Britain's) aggressive intentions and had proved disturbing to the public mind in Japan. ... (? Their) effect was simply to increase the pressure on the Japanese Government to hasten the consequence of augmenting their own preparations to defend the sphere in which Japan had a routs (? vital interest). He made a strong plea for the adoption of a calm and unprovocative attitude on the part of all concerned in handling the present delicate situation, promising to do his best murder_codify why (? to that end) if the British authorities would do their part. I explained that our authorities in Malaya had to think of the morale of the local population, which might well peddling (? be) affected by the steady solidarity_towards_bowels (? growth of menace to the British) frontiers, ... (? had it not been for) public assurances that all necessary measures had been taken for the

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quite a weak Japanese ... Anglo-Japanese_ (? force had been sent to the) Siamese frontier, and that in fact I would be surprised to know how small was the Japanese force which had landed in Indo-China. (I abstained from asking for figures for fear of a request ... for information of the strength is_ encouraging - ? of British troops along the frontier).

(4) A conversation then ensued on the economic position as regards Siam, particularly as regards rice, rubber and other materials which it was now ... (? become) more vital ... (? than) ever for Japan to secure from that country. Translation of (His Excellency) observed that ... (? the N.E.I.) under British influence had decided to Join in the freezing of Japanese assets, with the result that it now and an_act_ (? has become) essential for Japan to satisfy her urgent needs in such markets as were still <u>cultivated</u> (? open to) her.

22/8/41

Toyoda-Craagie Conversation III

(In double cipher)

Grew, Tokyo

Hull, Washington

August 18th, 5.15 a.m., 1941

Summary: The Japanese forces along the Thai frontier are quite small. Japan is aggrieved by the British

action in causing Thailand to stop rice exports to Japan. Britain is determined to uphold her right of making the necessary purchases in Thailand. Allay first British and Dutch fears regarding Japan's intentions.

Section Four.

No. 1235.

(3) I then reverted to the signs of Japanese pressure on Siam, quoting reports of concentrations of Japanese troops along the Siamese border and giving him sporadic examples of making every (? virulent) Japanese Press attacks and allegations against us. His Excellency replied that only

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apprehensions in regard to Japan's intentions in Siam should (continued to the following telegram) End of Section Four.

Lockhart.

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Japanese-Thai trade, ... (? therefore), recently showed a natural tendency to increase owing to the difficulties ... (? attending) trade with third Powers, and the Japanese Government felt that they had a serious grievance against us for our ... (? action in) inducing Siam to stop the export to Japan of even such a vital foodstuff as rice. I was able Americans that equally (? told him that in that) respect ... (? he) was laboring under a complete misapprehension, adding, secretain the reason (? with emphasis), that we were equally determined that our own right to purchase reasonable supplies of rice. rubber, et cetera, in Siam should not be interfered with by Japanese agencies. On His Excellency's can go (? observing) that the surest way to ease the economic situation to a great amount (? in) Siam would be to induce the N.E.I. to lessen the res strictions of exports to Japan, I suggested that he was putting the cart before the horse, and

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now reached a point, at which words and protests were useless and deeds were necessary to bring it home to the Japanese Government and public how close they were to the danger zone. In denying that the western (? Netherlands) East Indies' action in this matter had been due to British pressure or influence, I said that I assumed that the above considerations had also weighed with the Netherlands East Indies Government who must dispot ically (? feel) threatened equally with us by the Japanese action in Indo-China. I did not need to inform His Excellency that the life line of our colonies with Australia ,.. (? and) New Zealand ran through the Netherlands East Indies, thus creating a common problem of defence. When he inquired, "defence reprisals" and I replied peacemaker (? defence against Japan", His Excellency merely smiled and shook his head.

22/8/41

Toyoda-Craigie Conversation IV

(In double cipher)

Grew, Tokyo

Hull, Washington

August 17th, 2.50 a.m., 1941

The economic restrictions are intended to make the Japanese realize "how close they are to the danger British life-line.

Section Five.

No. 1235.

(Continued from the preceding telegram) should be the prelude to any ... (? eas)ing of the economic restrictions imposed in the Netherlands East Indies we_take (? and) elsewhere.

(5) I took the coping (? opportunity) to say that the main point of our economic restrictions on trade with Japan was, I believed, to bring home to the Japanese Government the fact that in our view Japan's successive southward advances had

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(? most part), ... (? by) this telegram I am auxious to convey to you as correct an impression ... (as possible) of the character and views of the new Minister for Foreign Affairs. The conversation ... (? lasted) an hour diminish (? and a half), and touched on many subsidiary points, whish were faf from perfect (in) our mutual ... (? comprehension), though perhaps ... were each telegram." Sent to the Department viâ air-mail to Shanghai. End of message. Grew. 務

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(6) In conclusion, we agreed that the main difficulty lay in the suspicions which each Power entertained of the intentions of the other, though I did not fail to ridicule the apprehensions ... power ... been steadily advancing southward until it had reached a point 15 hundred miles from Tokyo. The Minister for Foreign Affairs reasserted that this advance was necessitated solely by Japan's determination to bring her war with China to a spun_ (? speedy) conclusion, and he could only regret our apparent inability to accept his formal assurances that the advance into South Indo-China was neither directed, nor connoted any Japanese tensive miscalculated (? aggression against) Siam. ... (? we) agreed that our conversation might ... (? be regarded) as tending at least to dissipate unnecessary misunderstandings, and that ... (? it was) desirable to have ... (? free and) frank discussions.

(7) White ... (unsatisfactory) for the ...

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marked to what (? betrayal of) enthusiasm
obliged (? when) Germany was mentioned, and
he smothered an ejaculation of acquiescence
when I remarked that the root cause of the
present phase of our troubles was the conclusion
of the Tripartite Pact. Still this does not
bring us any nearer to getting the Japanese
out of Indo-China, and the Minister for Foreign
Affairs made no comment when I expatiated at some
length on this point, though he listened carefully.

(2) While I have little hope that these conversations can lead anywhere, it is encircled (? certainly) something to have got His Excellency misrepresenting (? talking) fairly freely, and, as he has twice suggested their continuance, he may eventually come out with something more constructive.

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Recent Toyoda-Craigit Toyorsations:

Craigie's Impressions

(In figure cipher)

From Craigie, Tokyo

o Eden, London

August 26th, 1.40 p.m., 1941

Summary:

The Foreign Minister revealed greater pessimism than ever regarding Japanese-British relations.

He acquiesced in regarding the Axis Pact as the source of all trouble.

He may put forward a constructive proposal.

The leading rôle must be given to America. He regards her as a British

(Note the date.)
Addressed to Foreign Office telegram No. 534,
August 25th, repeated to "Torch" telegram No. 147,
and Foreign Office. Please, pass to Washington
telegram No. 275.

My immediately preceding telegram.

The Minister for Foreign Affairs appeared more pessimistic at the outlook in Anglo-Japanese relations than I have yet known him. The conversation revolved round old arguments, and

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(3) I fully appreciate the importance of not crossing wires with the United States, to whom leading must be left in the present circumstances; but it is nevertheless my duty to keep our dip up as far as possible, particularly quality (? as) with me His Excellency shows a marked inclination to regard the United States as an innocent victim of our machinations. On this point, L to report (? refused) to be drawn beyond referring to America's well capacity to paddle her own cance.

(4) I am keeping my United States colleague fully informed.

(5) If you wish me to take any particular line minesweeper (? at our) next interview, I should be grateful for early instructions.

Craigie.

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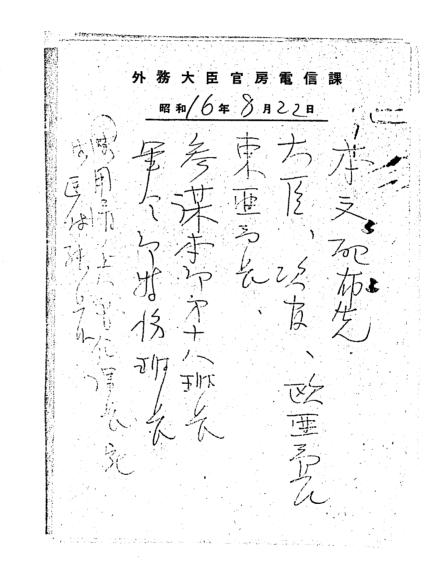
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Dominions and British Colonies, and it was difficult to discriminate in Japan as between the various categories of British subjects. I said I believed that the intention was that the freezing measures should be applied as uniformly as possible throughout the Empire, but that I would, of course, be ready to look into any case in which there was any radical disparity, and felt sure that my French and Canadian colleagues would be prepared to do the same. The Minister for Foreign Affairs took the point that competitive rigor in application could only lead to unnecessary hardship for individual British and Japanese nationals, and I urged that the Japanese Covernment should begin by modeling their regulations as closely as possible on those in force in the United Kingdom. I added that we already had many cases in which Japanese officials had shown a serious excess of zeal, and these were being brought to the attention of the proper Department of the Ministry of Foreign Affairs.

30/8/41

Toyoda-Craigie Conversation

II. Freezing Regulations & Anti-Japanese Broadcasts

(In cipher)

Grew, Tokyo

To Hull, Washington

August 28th, 4.48 p.m., 1941

Summary:

Craigie urges the "modelling" of Japanese freezing regulations on their British counterpart. The Foreign Minister raises the question of malicious broadcasts from Penang and Rangoon.

Section Two.

For the Department, No. 1315.

(Continued from the preceding telegram.) with the same freedom from bureaucratic interference as had been the case in Great Britain. The Minister for Foreign Affairs promised to take this up in the proper quarter; he admitted that in a general way the application of a freezing order in Great Britain had not been unreasonable, but he said that was by no means the case in some of the

REEL No. A-0300

アジア歴史資料センタ

30/8/41

Toyoda-Craigie Conversation:

III. Encirclement of Japan

(In cipher)

シテ御再囘乞フ一覧後電信課長

Grew, Tokyo

Hull, Washington

August 28th, 4.52 p.m., 1941

The Foreign Minister refers to the intense feeling engendered in Japan by the British-American-Datch freezing of Japanese assets, and to the resultant worsening of relations. Craigie says the only solution is the withdrawal of Japanese troops from Indo-China.

Section Three.

外

For the Department No. 1315.

(Continued from the preceding telegram) representations had on our side without effect. As long as this sort of thing continued, I did not see how I could be expected to make any representations on the subject of the broadcasts of which His

Excellency now complained.

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(3) The Minister for Foreign Affairs then raised the following points:

(a) British broadcasts from Penang and Rangoon These were now persistently directed to fomenting trouble between Japan and Siam and contained such ridiculous assertions as that an armed clash had already occurred between Japan and Thai troops, that a Japanese ultimatum had been addressed to Theiland. etc. This practice unbounded (? was) regrettable, and he hoped I would use my influence to discourage it. I informed the Minister for Foreign Affairs of the numerous occasions on which I had drawn the attention of the Ministry of Foreign Affairs to the very mischievous Tokyo broadcasts addressed in the language of the country to Burma, India and Malaya respectively, with the obvious purpose of stirring up feeling against Britain in British and Indian territory. Examples of this subversive propaganda had been given to the Ministry of Foreign Affairs,

REEL No. A-0300

アジア歴史資料センタ

but my (continued to the following telegram)

End of Section Two.

- 3 -

Our economic measures, taken in conjunction with the assistance we were rendering Chiang Kai-shek, and being an attempt at "encirclement", were rendering the "Normalization" of Anglo-Japanese relations even more difficult. He felt that, unless a remedy could be found, things would go from bad to worse, and there was a danger of serious trouble. I replied much along the lines of paragraph 5 of my telegram No. 1418, saying that frankly I could see no solution other than the withdrawal from Indo-China of Japanese troops which had started all the trouble. The Minister for Foreign Affairs, however, repeated that, if we "persisted in strengthening our encirclement of Japan and in such measures as stopping the importation by Japan of materials vital to her economy, I am afraid the situation may get worse, which we as representatives of our respective Foreign Offices must try to avoid".

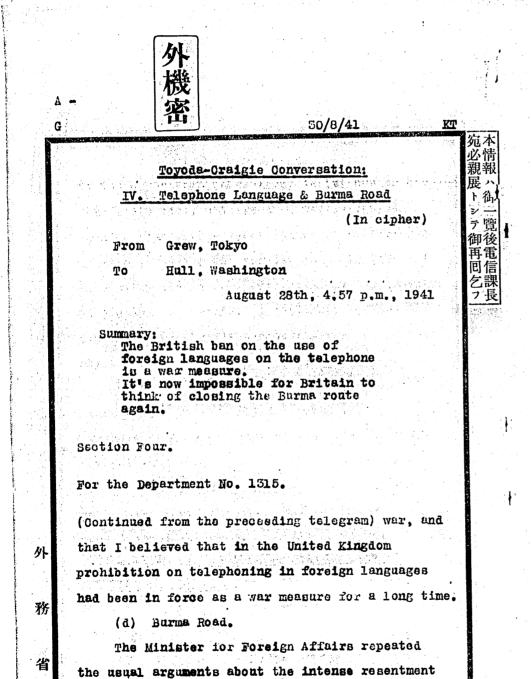
(c) Use of foreign language in telephone conversations.

- 2 -

(b) Freezing of Japanese assets.

This step by Great Britain had, the Minister for Foreign Affairs asserted, stirred up a most intense feeling in Japan - so strong indeed that for internal political reasons the Japanese Government did not think it wise to curb a reasonably free expression of public opinion on the subject. Rightly or wrongly, the public believed that this action in which the United States and the Netherlan ds East Indies had joined, had been taken on Great Britain's initiative. The Japanese Government had naturally retaliated, the net result being a progressive deterioration in relations. He noted our decision that these counter-measures had been imposed on us by the stationing of Japanese troops in Indo-China, but he had given his positive assurance that Japan's action had been of a purely defensive character and that its primary purpose was the termination of the China incident.

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The Minister for Foreign Affairs appeared to regard the prohibition of the use of Japanese in Britain as part of recent reprisals, and pointed out that there was no prohibition in the United States. I replied that we were at (Continued to the following telegram)

End of Section Three.

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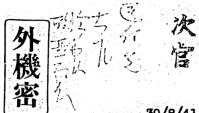
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30/8/41

Toyoda-Craigie Conversation :

Anti-British Propaganda in Press, etc.

(In cipher)

Grew, Tokyo

Hull, Washington

August 29th, 7.30 p.m., 1941

The Foreign Minister agreed on the wisdom of preventing mutual mud-

Section One.

Following from Tokyo:

For the Department, No. 1315, August 27th, 11 a.m. Following is the substance of a telegram sent by my British colleague to the Foreign Office, London, dated August 25th, 1941, reporting his conversation with the Minister on that date:

Begins. The Minister for Foreign Affairs asked me to call today in order to continue discussions on Anglo-Japanese relations.

(2) The Minister for Foreign Affairs having

of the Japanese people at out insistence on keeping this route open, and inquired whether, as a heroic attempt to prevent things going from bad to worse, I could not suggest that His Majesty's Government should once more consider the question of closing this route. I explained to His Excellency as clearly and courteously as I could why this course was now impessible.

At the end of our conversation, which the Minister for Foreign Affairs asked should be regarded as an expression of his personal views offered in reply to my plea for greater frankness, His Excellency suggested that we should both think carefully over what had passed and have another interview in a few days' time. Ends. Sent to the Department vil shanghai. End of message.

シテ御再囘乞フ一覧後電信課長

REEL No. A-0300

アジア歴史資料センタ

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of the situation.

(b) Alleged public statements by Commanderin-Chief, Far East.

On the basis of information kindly supplied to me by the Commander-in-Chief, I was able to demonstrate to His Excellency that he had evidently been seriously misinformed on this point (doubtless on the basis of Japanese Press reports), Commander-in-Chief having delivered no addressed of any kind since May 1st last.

The Ministry of Finance having demanded particulars of previous official and privated expenditure of British Government establishments in Japan in order to establish a basis for future drawings from designated banks, I objected on principle both to the inquiries and to the whole idea of any maximum being placed on such expenditure, and urged that this particular matter should be handled (? continued to the following telegram) Grew

End of Section One.

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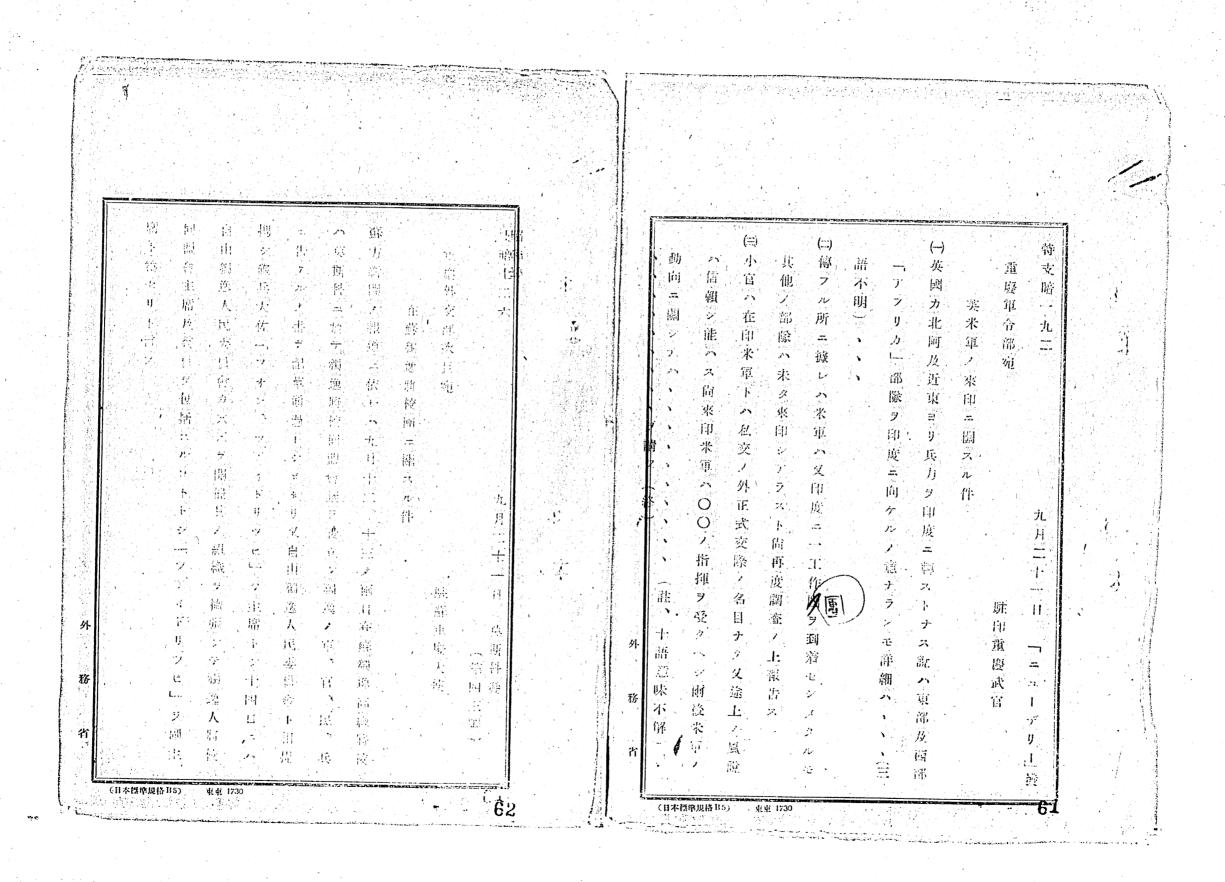
given me an opening, I mentioned the following points: (a) Anti-British campaign in the Japanese Press.

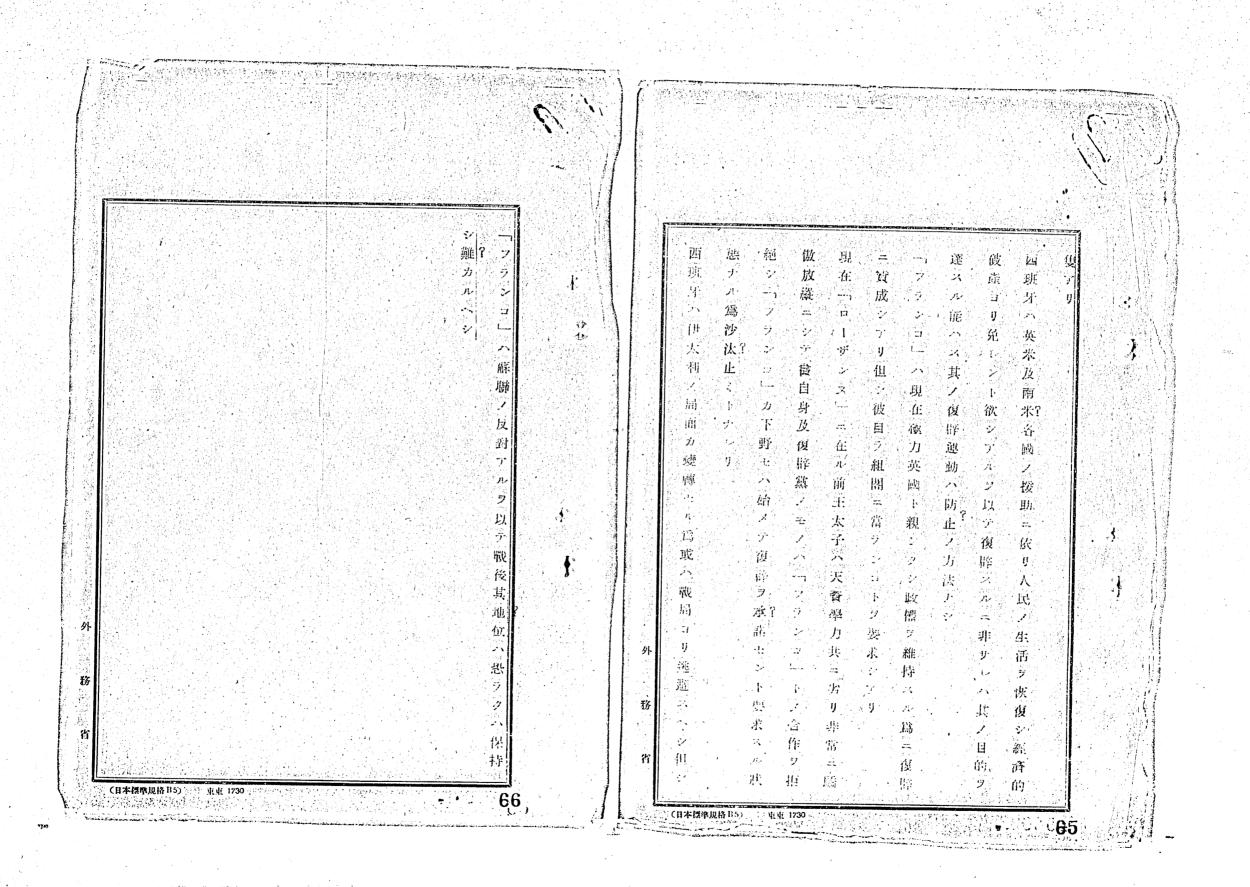
After referring to a Domei telegram from London, dated August 18th, to the effect that the "anti-Japanese campaign of the British Press, which has been in progress for over a month, has been suspended", I suggested that His Excellency should take this opportunity to discourage the continued flow of misrepresentation of our attitude in the Japanese Press, leaving with him examples taken from articles appearing during the past week. The Minister for Foreign Affairs was inclined to argue that the had repeatedly been an improvement in the tone of the Japanese Press, and that on the contrary he had heard officially that the British Press continued extremely hostile to Japan. Neverthless, he promised to do what he could in the matter, agreeing with me that a slanging match of this kind could only add to Department already serious difficulties

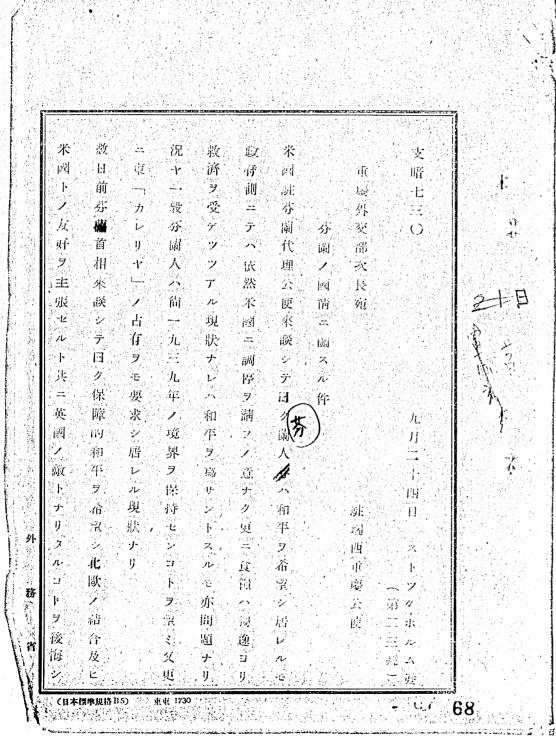
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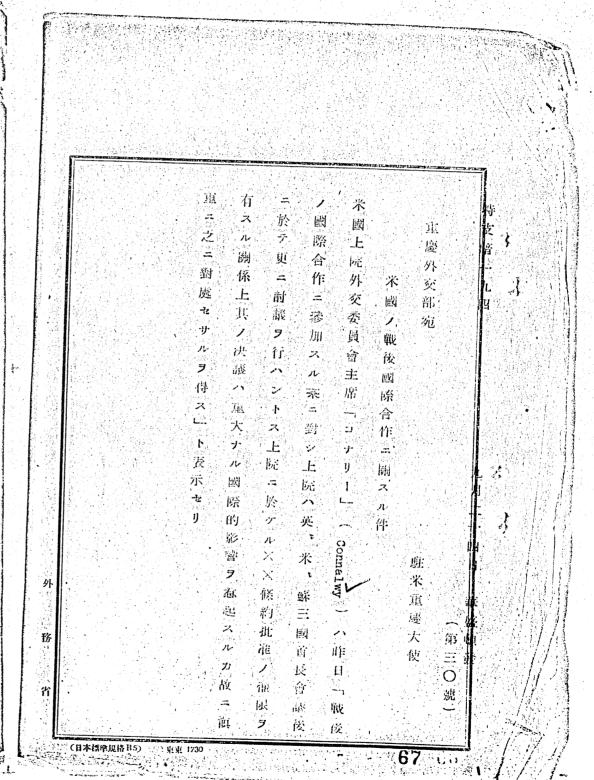
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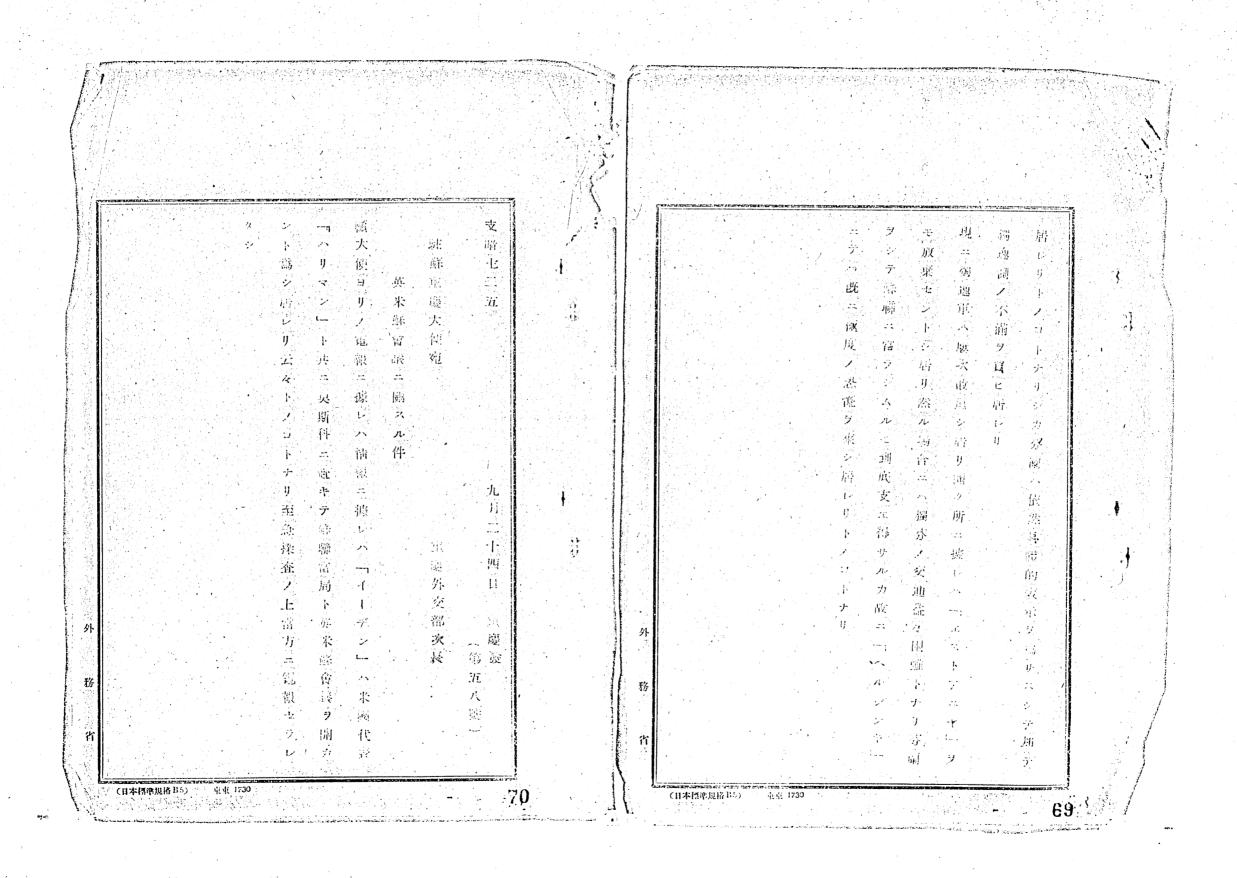
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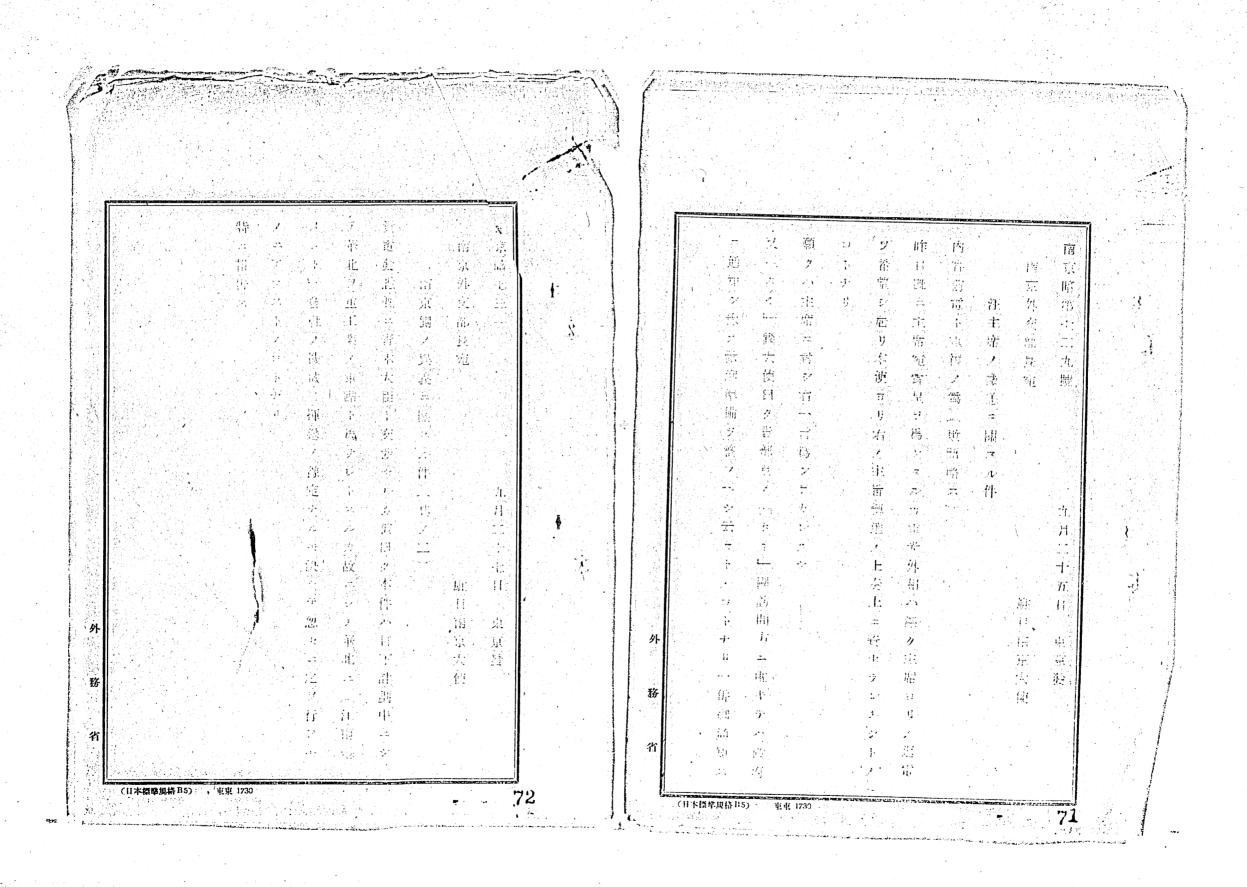












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Chinese territory genius (? for) a necessary period for the purposes referred to alove and in accordance with the existing agreements and usages.

(4) Withdrawal of Japanese armed forces.

The Japanese armed forces which have been despatched to China for carrying out the China affairs will be withdrawn from China upon the settlement of the said affairs, excepting these troops which come under point 3.

From

25/9/41

シテ御再囘乞フ一覧後電信課長

Hine Points for China Settlement

(In double cipher)

Crew, Tokyo

Hull, Washington

September 22nd, 11.40 p.m., 1941

No. 1498, September 22nd, 9 p.m.

Strictly confidential for the Secretary and Under-Secretary only.

- (2) Respect for sovereignty and territorial integrity.
- (3) Cooperative defense between Japan and China.

Cooperation between Japan and China for the purposes of preventing Communistic and other subversive activities which may constitute a menace to the security of toth countries, and of maintaining the public order in China.

Stationing have they are med (? of) Japanese

REEL No. A-0300

アジア歴史資料セン

(1) Heighborly friendship.

troops and mayal forces in certain areas in the

(5) Economic cooperation.

(a) There shall be economic cooperation between Japan and China, having the development and utilization of essential materials for natio-

to restrict will demand (? any) economic activities by third Powers in China so long as they

(6) Fusion of the Chiang Kai-shek Régime and the Wang Ching-wei Government.

(9) Recognition of manhoneycombkuo (? Man-

Grew.

REEL No. A-0300

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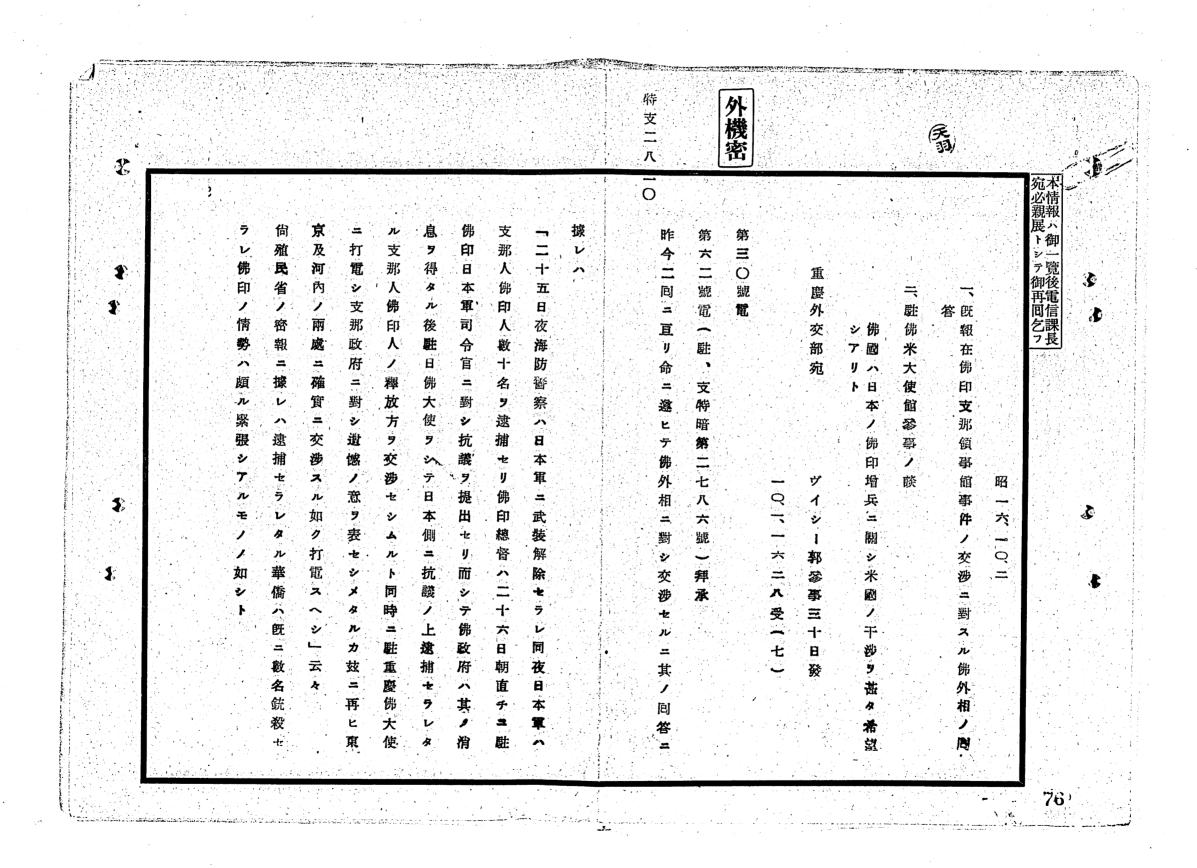
nal defense in China as its principal objective. (b) The preceding paragraph does not mean

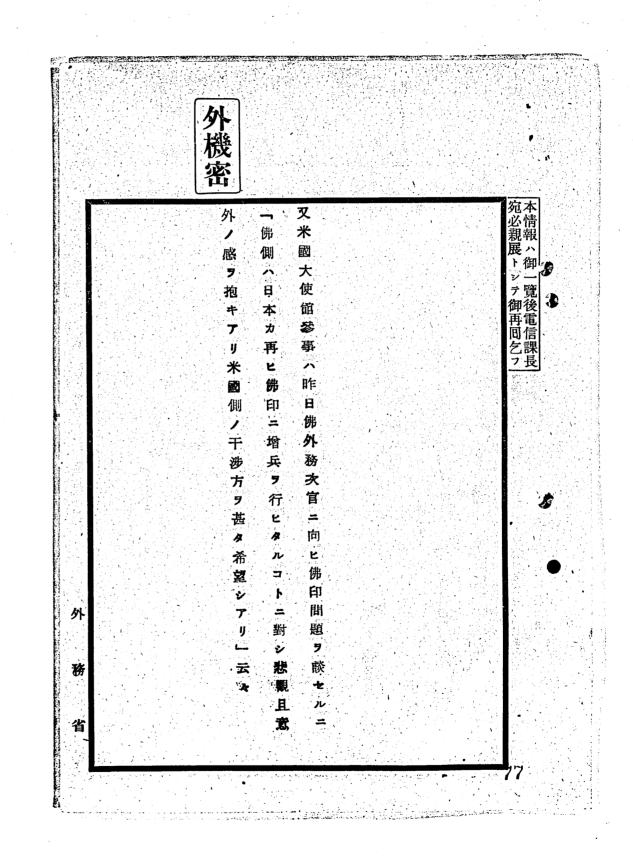
are pursued on an equitable basis.

(7) No annexation.

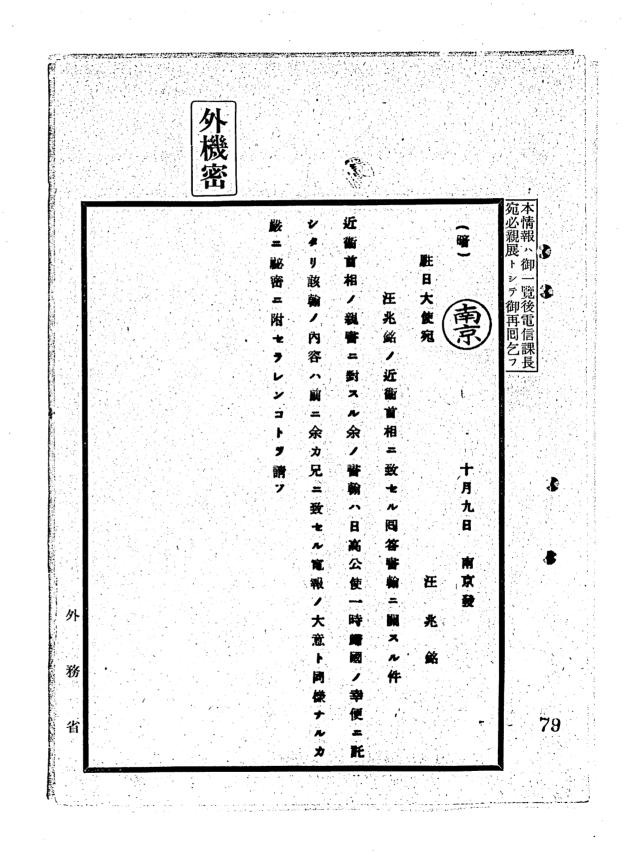
(8) No indemnities.

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infringe and disregard French sovereignty in that area and which the British Government found difficult to reconcile with the declaration of Japan's peaceful intentions. A memorandum attached to the aide-mémoire relations with ... (? lists in) support of the foregoing certain recent activities on the part of the Japanese military, including: demands accompanied by threat of force for the transfer of private property in Indo-China to Japanese interests; arrest of private citizens at the instance of the Japanese military on various pretexts; unauthorized search of private residences and pressure on private citizens to co-operate with the Japanese authorities; demands for additional military facilitates and establishments in Indo-China and requisition of property for such purposes under duress; erection of barricades, occupation of police stations, and other interference with the normal life at Hanoi and Haiphong on the part

Togo-Craigie Conversation:

Japanese Action in Indo-China I

(In cipher)

From Grew, Tokyo

To Hull, Washington

October 31st 4.15 p.m., 1941

Summary:

- 1) The gist of the British aidemémoire and memorandum protesting against certain Japanese actions in Indo-China.
- 2) The Foreign Minister said he would look into certain actions of which he had no confirmation.

Section One.

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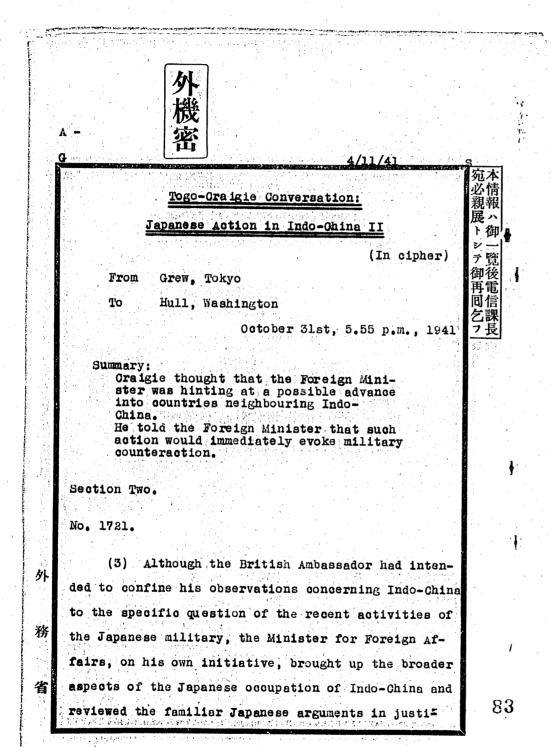
No. 1721, October 31st, 5 p. R.

(1) Ly British colleague sought and obtained an interview with the Einister for Foreign Affairs October 29th primarily for the purpose of leaving with him an aide-mémoire expressing the concern of the British Government over recent activities of the Japanese military in French Indo-China, which would appear to indicate an intention to

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REEL No. A-0300



of the Japanese military authorities; all of the above actions have been taken in disregard of the protests by the French authorities.

- 3 -

(2) The Minister for Foreign Affairs attempted to argue that the actions of the Japanese authorities in Indo-China were taken in full agreement with the French authorities, but when the Ambassador pointed out that the actions referred to were taken in disregard of French protests, the kinister stated that he had no confirmation of the activities in question and would inquire into the matter.

End of Section One.

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(4) The Ambassador then frankly told the Minister for Foreign Affaires that since Japan was now established in geographic areas in close proximity to the vital life-lines of the British Empire, in his opinion any further advance in those areas could only be regarded as aimed directly at Great Britain and would provoke immediate counteraction which would not, as in the past, be confined to economic measures. He went on to say that, while it was still the desire of the British Government to avoid trouble with Japan which would cause incalculable harm to both countries and would only benefit Germany, it would be a great mistake on the part of the Japanese military authorities to assume that Great Britain was either afraid of Japan or insufficiently prepared to meet any threat to British security in Southeastern Asia.

End of message.

Grew.

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to which the Ambassador made a suitable reply. The Minister for Foreign Affairs then said that in any case at the time it was extremely important to prevent and (? any) further aggravation of the situation, which in the present delicate state of affairs, might necessitate an extension of Japan's military measures. Although the Minister made no reference to any country other than Indo-China, the Ambassacor received the distinct impression, and so reported to his Foreign Office, that the finister was himting at the possibility of some advance into neighboring countries.

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REEL No. A-0300

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for Foreign Affairs:

"I spoke to the Minister for Foreign Affairs ... (? this afternoon) in the terms of your telegram, handing him a note of what I had said to avoid misunderstanding. The Minister for Foreign Affairs began by referring to Mr. Churchill's references to Japan in his speech on Monday, observing that this constituteda 'rether strong warning' to his country in connection with the American-Japaness negotiations. His Excellency could not but regard this statement as unfortunate, particularly as the Prime Minister admittedly did not know the details of the negotiations is the ... (? or the) stage which they had now reached. The statement appeared to simplify the matter too much, and in any case, if the Prime Minister's desire was to facilitate en agreement, there were surely other and better ways of doing this. I replied that the Prime minister had evidently felt that the moment had come when the Japanese Government and people must be left in a

Togo-Craigie Conversations:
Japenese-American Regotiations I

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(In double cipher

15/11/41

From Grew, Tokyo

To Hull, "ashington

November 13th, 10.20 p.m.,1941

Summery:

T.—Churchill's remarks a "rather strong warning"; and unfortunate, because he shouldn't know much about the matter.

C.—Obviously he thought the British
position should be made clear,
for misunderstanding breeds war.
T.—It's not correct to see the con-

T.—It's not correct to say the conversations are in the exploratory stage.

Section One.

No. 1796, hovember 18th, 3 p.m.

Strictly Confidential. For the Secretary and Under-Secretary only.

The following is the substance of a telegram sent to the Forein Office ... (? in London) by the British Ambassador at Tomyo, reporting his ... (? conversation) on November 11th with the Minister

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15/11/41

Togo-Craigie Conversations:

Japanese-American Conversations II

(In double oipher)

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rom Grew, Tokyo

To Hull, Lashington

Rovember 13th, 11.50 p.m.,1941

Summary:

T.—The two parties are now discussing details of a prospective agreement, only three points remaining outstanding.
Churchill should know the talks are no longer exploratory; things will hereafter move quickly.

c.—It's supremely important for Japan to come to terms with America. Urge patience and prudence, especially in military circles.

Section Two.

No. 1796.

(Continued from the preceding telegram) assumed ...

(? the character) of negotiations, and so informed the United States Government, though they had not yet heard their views on this point. The two parties

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President and (? .) Wars had in the past occurred through misunderstanding and miscalculation, and from this point of view there was advantage in clarifying the issues, particularly in view of the threatening language of the Japanese. Judging from the fragmentary reports of the speech which had reached me, I gathered that the general tone of the references to Japan had been friendly of this (? .)

"(2) Turning to the negotiations themselves, the Minister for Foreign Affairs stated that ...

(? the situation) was, for the reasons given me in our last interview, now one of urgency and must 'materialize speedily'. He did not agree that, after pleasance (? nearly) seven months of ... (? talks ?), it was correct to speak of the conversations as begin with (? being) in the exploratory stage. On the contrary, the Japanese Government regarded them as having (continued to the following telegram)

End of Section One.

Grew.

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REEL No. A-0300

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Nevertheless, he felt it right that you should realize that the negotiations were no longer in the exploratory stage, and that changes in the inistry (? things in the Far last!) hereafter move quickly, perticularly in view of the forthesming descent of the Diet.

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were no longer discussing the meeting, but were considering in detail the points for inclusion in instruments which would cover the whole field. The Japanese Government had recently put forward proposals in which they and made their maximum concessions, and he samestly hoped that these would be acceptable to the United States. If so, the conclusion of an agreement should be possible in a week or ten days-indeed not only possible but necessary. There were only three points now outstanding, however, reglizing (? regarding) the entent to which British ... restated these discussions the Japanese Government had expressed the opinion to the United States Government agreement, but had not yet received the United States Sovernment's enswer on this point. Clearly the question of the appropriate modent for this Majesty's Government to participate in the discussion, was one which primerily concerned the United States and British Governments, and it was not for him to make any definite proposal on a point which affected Anglo-American relations. -

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REEL No. A-0300

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referred to in the first sentence of the last paragraph thereof are being transmitted to the Department in my following telegram.

End of message.

Grew.

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supreme effort being made to bring about an agreement with the United States, and added that I could not myself see anything in the situation which demanded so the hearing will take place bridemaid (?) an important negotiation. His excellency had spoken of the impatience of the Japanese peaple, but, speaking off the record, I suggested that the impatience of the Japanese Army would be a more appropriate explanation. The which could handed tactics (?) dear to the military mind were not the best suited to a delicate diplomatic situation such as the present, and I hoped that his excellency would do everything

"(3) Before leayring, I urged upon His

which were now seeking to precipitate a crisis".

The text of the note referred to in the first paragraph of the above-quoted substance of the telegram and the text of the oral statement

in his power to sounsel prudence in these quarters

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REEL No. A-0300

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agreement with the United States Government as against the desperate risks to Japan of allowing a situation to develop, in which it may no longer be possible to control the issue of peace or war. "

(2) "Cral. Although His Majesty's Government are not fully acquainted with the details of the conversations which have been taking (place), they are aware that the United States Government have been seeking a basis of discussion with the Japanese Government with a view to a general settlement in the Far East. They believe such settlement to be in the best interests of Great Britain and of Japan herself, and it is their earnest desire that these should be achieved. It cannot be expected, however, that the giving should be all on our side and my Government see no urgency in entering upon negotiations unless some basis of discussion can be agreed upon in advance for establishing the principles on which the agreement will be sought.

15/11/41

Craigie's Notes to Togo

(In cipher)

From Grew, Tokyo

Hull, Washington

November 13th, 7.40 p.m., 1941

Summary:

One urging the necessity of an agree-ment being reached between Japan and America; and another concerning the time for British participation in the negotiations.

No. 1797, November 13th, 4 p.m.

Strictly Confidential. For the secretary of State and Under-Secretary only.

The following two communications were made by my British colleague to the Foreign Minister in their conversation on November 11th, reported in another telegram:

(1) "On authority from the Foreign Office I spoke to Mr. Togo along the following line:

advantage of a supreme effort being made to reach

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REEL No. A-0300

アジア歴史資料セン

"' I would urge upon Your Excellency the

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(In cipher)

Grew, Tokyo From

To Hull, Washington

November 13th, 7.40 p.m., 1941

Summary:

One urging the necessity of an agreement being reached between Japan and America; and another concerning the time for British participation in the negotiations.

No. 1797, November 13th, 4 p.m.

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The following two communications were made by my British colleague to the Foreign Minister in their conversation on November 11th, reported in another telegram:

(1) "On authorit; from the Foreign Office I spoke to Mr. Togo along the following line:

"' I would urge upon Your Excellency the advantage of a supreme effort being made to reach

This part of the proceedings my Government are content to leave in the hands of the United States Government, who are well aware of their position. Moreover, the United States Government have assured them (and they believe that they have so informed the Japanese Government) that, should actual negotiations become possible, they will at once consult His Majesty's Government. At that point my Government will be very ready to collaborate with the Japanese Government and the United States Government in seeking a solution of our joint problems."

Grew.

シテ御再囘乞フ一覧後電信課長

REEL No. A-0300

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This part of the proceedings my Government are content to leave in the hands of the United States Government, who are well aware of their position.

Moreover, the United States Government have assured them (and they believe that they have so informed the Japanese Government) that, should actual negotiations become possible, they will at once consult his majesty's Government. At that point my Government will be very ready to collaborate with the Japanese Government and the United States Government in seeking a solution of our joint problems."

Grew.

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against the desperate risks to Japan of allowing a situation to develop, in which it may no longer be possible to control the issue of peace or war."

are not fully acquainted with the details of the conversations which have been taking (place), they are aware that the United States Government have been seeking a basis of discussion with the Japanese Government with a view to a general settlement in the Far East. They believe such settlement to be in the best interests of Great Britain and of Japan herself, and it is their earnest desire that these should be achieved. It cannot be expected, however, that the giving should be all on our side and my Government see no urgency in entering upon negotiations unless some basis of discussion can be agreed upon in advance for establishing the principles on which the agreement will be sought.

必親展トシテ御再囘乞フ門報ハ御一覽後電信課長

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28/11/41

Washington Conversations: Hull's Oral Statement I

(In machine cipher)

From Hull, Washington

To Grew, Tokyo

November 20th, 10.50 p.m., 1941

Section One.

No. 784, November 20th, 9 p.m.

Strictly confidential for the Ambassador and the Counselor only.

The Japanese ambassador and Lr. Kurusu called at my request on November 26th.

I handed the Japanese Ambassador un oral statement substantially as follows:

It is believed that some progress has been made in reference to the general principles which we have been discussing for the exploratory conversations in an effort to reach a settlement of problems of the entire racific area. Included amongst those 外機密 新元章

Hull Documents Handed Japanese Delegates

(In machine cipher)

From Hull, mushington

To Grew, Tokyo

November 26th, 9.30 p.m., 1941

No. 783, November 26th, 8 p.m.

Strictly confidential for the Ambassador and the Counselor only.

I called in the Japanese ambassador and ar.

Kurusu in the afternoon of November 26th, and gaven
them two documents—an oral statement and draft outline of a proposed basis for a broad agreement covering the entire facilic area.

a summary of these documents follows in a subsequent telegram.

Hull.

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flict with the fundamental principles to which each Government has committed itself and would not be likely to further our ultimate objectives (continued to the following telegram)

End of Section One.

Hull.

principles are the principles of reliance upon international co-operation and conciliation to improve world conditions through peaceful ways and means, and to prevent and solve controversies, inviclability of territorial integrity and sovereignty, no interference in internal affairs of other nations and the principle of equality. Mention is made of the proposals of the Japanese Government received on November 20th and recent statements of the Japanese ambassador that his Government desires to continue these conversations, and that a modus vivendi would be helpful toward creating a propitious atmosphere.

This Government most sarnestly desires to further the promotion and maintenance of peace in the Pacific area, and so provide full opportunity to continue discussions with the Japanese Government looking to the working out of a broad program of peace. In the opinion of this Government, the Japanese proposals of November 20th in some ways con-

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already concluded by either with any third Power or Powers will be interpreted so as to conflict with this agreement's fundamental purpose-establishment and preservation of peace in the entire racific.

(4) Both Governments to seek the conclusion of an agreement amongst the Netherlands, Thai, American, British, Chinese, and Japanese Governments calling for plans on the part of each Government or expect (? to respect) Indo-China's territorial integrity, and, should a threat to that integrity develop, to embark upon immediate consultation with regard to that threat; such agreement to provide also that each signatory would not accept or seek preferential economic or commercial treatment in Indo-China and each signatory would exert its influence toward obtaining for all signatories equality of treatment in those matters.

End of Section Three.

Hull.

From

Washington Conversations:

III. Hull's Proposals 1-4

(In machine cipher)

Grew, Tokyo

November 27th, 2.20 a.m., 1941

Section Three (Section Two not yet received).

Hull, Washington

No. 784, November 26th, 9 p.m.

The Second Section of the draft proposals for ten steps to be taken.

- (1) Both Governments to exert their influence to bring about to their (? other) Governments' adherence to and practical application of the basic political and economic principles set forth.
- (2) Both Governments to seek the conclusion of a multilateral non-aggression pact amongst Theiland, China, the British Empire, the Notherlands, Japan,
 - (3) Both Governments to agree that no agreement

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the Soviet Union and the United States.

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agreement on the basis of mutual reductions of tariffs, including an American undertaking to bind (? place) raw silk on the free list, and of reciprocal most-favored-nation treatment.

- (8) Both Governments to remove their freezing restrictions on each other's funds.
- (9) Both Governments to agree upon a dollaryen rate stabilization plan, each allocating one half of the funds adequate for that purpose.
- (10) Both Governments not to support-conomically, politically, militarily-any Government or régime in China except the National Government located temporarily at Chungking.

An account of the conversation will be sent you in a later telegram.

and of message.

Hull.

28/11/41

Washington Conversations:

IV. Hull's Proposals 5-10

(In machine cipher)

Hull, Washington To

Grew, Tokyo

November 27th, 2.35 a.m., 1941

Section Four.

No. 784, November 26th, 10 p.m.

- (5) Japan to withdraw from China and Indo-China all police, air, naval and military forces.
- (6) Both Governments to give up all extraterritorial rights in China and rights and interests in and with regard to Concessions, International Settlements and rights under the Boxer Protocol, both Governments to seek to obtain from other Governments, including the British, an agreement to give up all similar rights in China.
- (7) Both Governments to undertake negotiations toward conclusion of an American-Japanese trade

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The first section contained a draft mutual declaration in which there was embodied affirmation by both Governments that their national policies have as their objectives extensive and enduring peace, that both Governments are without territorial designs, that both have no intention to threaten other nations or to use aggressive military force, and that accordingly they will give active support and practical application to certain fundamental principles. There are then listed the four principles which are mentioned above in the Gral State-

Both Governments agree practically to apply and actively support five economic principles in a program to eliminate and to prevent recurrent political instability (and) economic collapse, and provide a basis for peace. Those principles call for (a) the establishment of international financial institutions and arrangements designed to aid essential enterprises and continuous development of

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No. 784, November 26th, 9 p.m.

yesterday).

It is suggested that further effort toward resolving divergencies of views on the practical application of those principles be made. There is, therefore, offered the Japanese Government a draft plan as one practical manifestation of the sort of program this Government has in mind to be worked out during further discussions. The hope is expressed that there may be expedited progress toward a meeting of minds.

Washington Conversations:

Hull, Washington

Grew, Tokyo

IL First Part of Hull's Proposal

Section Two (Sections One, Three & Four submitted

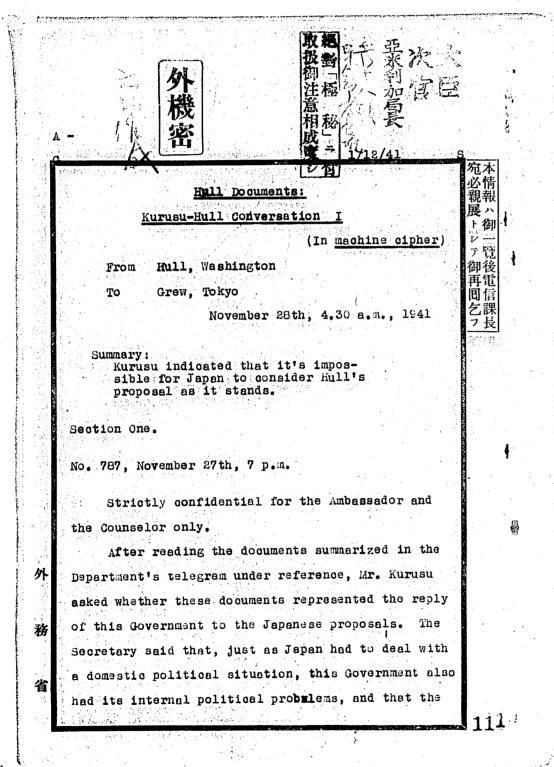
November 27th, 3 a.m., 1941

The draft proposal for a broad-gauge settlement was substantially as follows:

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(In machine cipher)

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all nations and to utilize processes of trade to permit payments consonant with the welfare of all nations; (b) non-discrimination in commercial relations between nations; (c) non-discriminatory access to raw materials; (d) abolition of expressions of extreme nationalism such as exclusive trade restrictions and promotion of international economic cooperation; (and) (5) full protection of consuming countries and populations interests as regards the operation of international commodity agreements.

Hull.

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consider the proposal that Japan withdraw all military, naval, air and police forces from China and withdraw all support from régimes or Governments in China except that of Chiang Kai-shek.

The Secretary inquired whether we should not work out these questions.

Mr. Kurusu suggested that, as his Government would be likely to throw up its hands amour (? against the) proposal and as the document was marked tentative and without commitment, it might be the wiser course further to discuss it informally before sending it to the Japanese Government.

End of Section One.

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suggestion contained in the documents he had given the Ambassador represented all that we could do at this time in the light of the Japanese proposals. The Secretary went on to mention that the proposal he had just given the Japanese would make possible certain international financial arrangements which were not acutally outlined in the documents.

Mr. Kurusu offered various depreciatory comments in regard to the arrangement suggested in the documents which he had just received. He mentioned Japan's bitter experience with international organizations as the basis for his objection to the proposed mulitilateral non-aggression pacts. He added that China had received the wrong impression from the Washington Treaties and had used them advantageously to flaunt (? flout) Japan's rights. He said that, if this proposal represented the ideas of the American Government, he did not see the possibility of any agreement, and added that he did not see how the Japanese Government could

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democratic countries in territories near Indo-China, and indicated that, should Japan pour troops into Indo-Chine, the American people would have misgivings as to the possible menace in countries south and west of Indo-China and to our direct interests.

Mr. Kurusu offered specious and unconvincing arguments on Japan's difficulty in renouncing support of Wang Ching-wei, and observed that the standing of the Nanking Régime was a matter of opinion.

The Japanese clearly indicated their disappointment over our response to their proposal and their feeling that we had reached an end. They axsked whether we were not interested in a modus vivendi, whether any other arrangement was not possible and whether they could see the President.

The Secretary replied that we had explored the question of a modus vivendi, and, in response to a further inquiry as to whether our inability to consider a modus vivendi was because of the attitude of other Powers, he added that he had done his

1/12/41

Hull Documents:

Kurusu-Hull Conversation II

(In machine cipher)

Hull, Washington

Grew, Tokyo

November 28th, 3.55 a.m., 1941

Summary:
Hull rejected the idea of working out a modus vivendi.

Section Two.

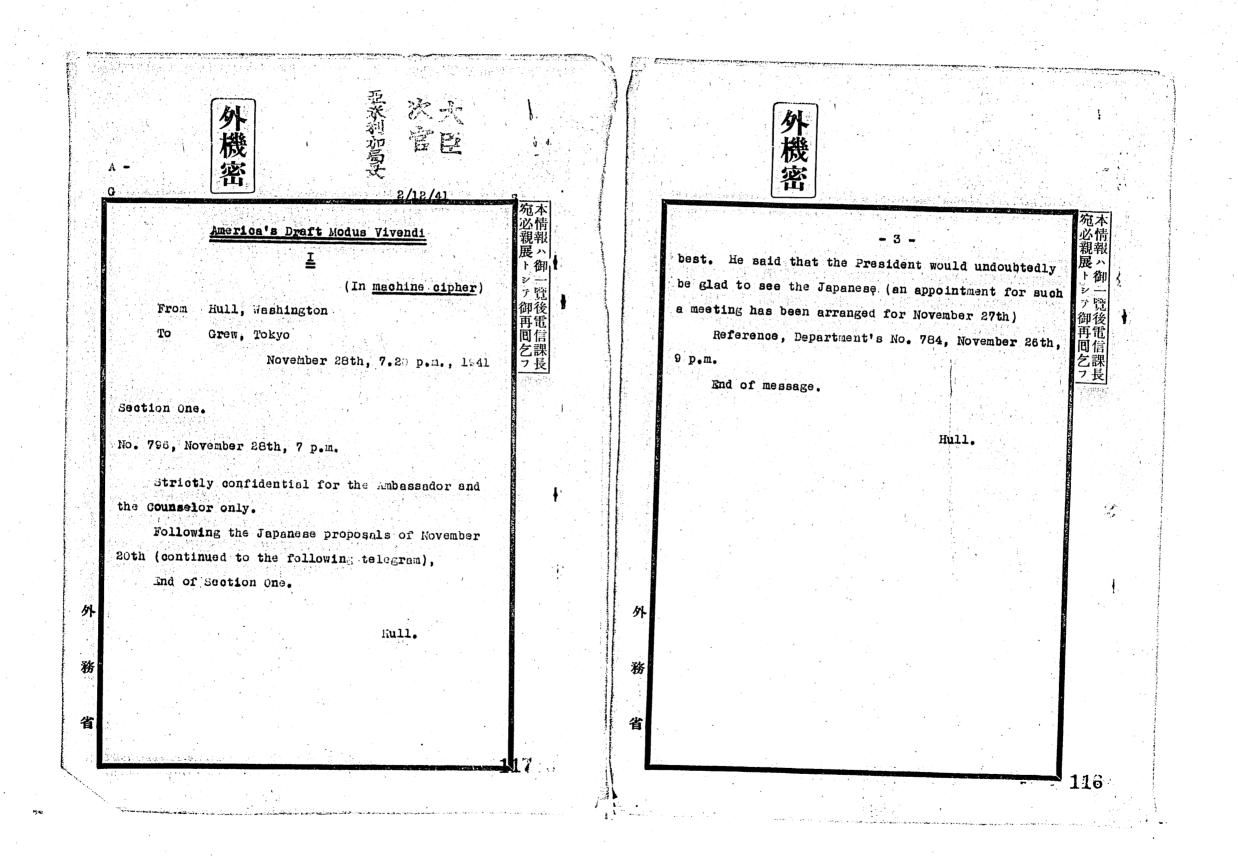
No. 787, November 27th, 7 p.m.

The Secretary suggested that the Japanese might went carefully to study the documents before further discussion. The Secretary said that, with the public having lost its perspective, it was necessary to present a complete picture of our position. He mentioned the scute public feeling on the oil question, and reminded the Japanese of the great injury being done to the United Sates by Japan's immobilizing large forces of

シテ御再囘乞フ一覧後電信課長

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ment, simultaneously with the proposal which was actually given them on November 26th, an alternate plan for a temporary modus vivendi. The draft under consideration at that time called for a temporary modus vivendi to be in effect for a period of three months, during which time conversations would continue toward the working out of a comprehensive peaceful settlement covering the entire Pacific area. At the end of the period of the term of the modus vivendi, both Governments would confer at the request of either to determine whether the extension of the modus vivendi was justified by the prospects of reaching a settlement East Asia and the Southern Pacific area an undertaking by Japan to withdraw its forces from Southern French Indo-China (and) to limit those in Northern Indo-China to the number there on July 26th, 1941, which number should not be subject to replacement, and Japan should not in any case send additional navel, military or air forces to Indo-Oma.

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America's Draft Modus Vivendi

(In machine cipher)

Hull, dashington

Grew, Tokyo

November 29th, 1 a.m., 1941

Summary:

Details of a modus vivendi which America did consider and on which Britain, the Netherlands, Australia and China were consulted.

Section Two.

No. 796, November 28th, 7 p.m.

(Continued from the preceding telegrem) the Department gave consideration to a number of alternateur proposals and counter-suggestions or combinations thereof, which suggested themselves to the Department for possible presentation to the Japanese Government. At one time, the Department considered the question of presenting to the Japanese Govern-

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the question of their taking similar economic measures.

At a certain point in our consideration of the draft modus vivendi, the representatives in Washington of the British, Dutch, Australian and Chinese Governments were consulted.

End of Section Two.

Hull.

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This Government would undertake to modify its freezing orders to the extent to permit exports from the United States to Japan of bunkers and ship supplies, food products and pharmaceuticals with certain qualifications, raw cotton up to 600, 000 dollars monthly, a small amount of pertaroleum within categories now permitted (for) general export on a monthly basis for civilian needs, the proportionate amount to be exported from this country to be determined after cosultation with the British and Dutch Governments. The United States would permit imports in general, provided that raw silk constitutes at least two-thirds in value of such imports. The proceeds of such imports would be available for the purchase of the designated exports from the United States and for the payment of interest and principal of Japanese obligations within the United States. This Government would undertake to approach the British, Dutch and Australian Governments on

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telegrams of the documents handed the Japanese Ambassador on November 26th and of the conversation which took place on that date. and of message. Hull. No. 796. 123 1

2/12/41

America's Draft Modus Vivendi

(In machine cipher)

Hull, Washington

Grew, Tokyo

November 28th, 9.05 p.m., 1941

The draft modus vivendi was abandoned and concealed from the Japanese.

Section Three.

After careful consideration of all factors in the situation within the United States and in the general world situation, including the reaction and replies of the Governments mentioned above, it was decided that we should drop the draft modus vivendi which we had under consideration. That draft modus vivendi was not handed to the Japanese, and the fact that this Government had considered a modus vivendi was not mentioned to them.

The Department has informed you in separate

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(3) Both countries to cooperate in obtaining necessary commodities from ... but

(4) Both countries not to make any armed advancement into areas of South-Eastern Asia and the Southern Pacific except Japanese-occupied French Indo-China.

(5) Japan to withdraw its troops from Indo-China following either peaceful settlement between Japan and China or establishment of equitable peace in the Pacific area. In the interim Japan to remove its troops from ... (? Southern Indo-China) into Northern Indo-Chinax upon conclusion of this arrangement which would later be made ... (? into) a final agreement.

End of Section One (Section Two not yet received.)

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2/12/41

Japan's Five-Point Proposal As Telegraphed to Chungking

(In machine cipher)

Hull, Washington

Gauss, Chungking

November 29th, 5.35 p.m., 1941

Section One.

No. 277, November 28th, 3 p.m.

Strictly confidential for the Ambassador only. On November 30th the Japanese addressed a fivepoint proposal for a temporary agreement substance as follows:

- (1) The United States to refrain from actions prejudicial to Japan's efforts to restore peace in China.
- (2) Both countries to remove freezing restrictions and to restore commercial relations. The United States to ... as and required amount of petroleum.

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- (3) Both countries to cooperate in obtaining necessary commodities from ... but
- (4) Both countries not to make any armed advancement into areas of South-Bastern Asia and the Southern Pacific except Japanese-occupied French Indo-China.
- (5) Japan to withdraw its troops from Indo-China following either praceful settlement between Japan and China or establishment of equitable peace in the Pacific area. In the interim Japan to remove its troops from ... (? Southern Indo-China) into Morthern Indo-Chinan upon conclusion of this arrangement which would later be made ... (? into) a final agreement.

End of Section One (Section Two not yet repelved.)

Hull.

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Japan's Five-Point Proposal As Telegraphed to Chungking

(In machine cipher)

Hull, Washington From

Gauss, Chungking

November 29th, 5.35 p.m., 1941

Section one.

No. 277, November 28th, 3 p.m.

Strictly confidential for the Ambassador only. on November 30th the Japanese addressed a fivepoint proposal for a temporary agreement substance as follows:

- (1) The United States to refrain from actions prejudicial to Japan's efforts to restore peace in China.
- (2) both countries to ramove freezing restrictions and to restore commercial relations. The United States to ... as and required amount of petroleum.

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国家城 秘 二、用資後燒却又八之 られ、一、三の

来栖八山角許内客

通電光重震

駐日米大使宛

上一二八。四三〇条

國務有電第七八四号(三十六日二十一時附)考願國務有電第七八七号(三十七日十九時降) 大使及考事官宛一親展極科

讀了了少人後此等了文書、日本側,想常計 問題了有玩而了了了大使一十一大之之名中 之、対シラア、「日本が国内政治情勢う處理をサル 上米國政府、回答子りと上海でするり、 「カラサルか如り半国政府王市自國ノ国的政治

赤病氏、人性が受到、一人、こと、述べり、意相をう可能ナランムにもノナル、ことに述べり、 户被成为《聚集》多边的不侵略條約及 见協定圈。詹·梅茂的批評了下七月面 平力日本侧根下也也想来,或一国際的全 更、ア、該文書中 記載之下喷,日本,搜議、鑑之此際我方方 彼が受領也心之書中、小陵也らし ナイタへ シモストラ

表、人工人上也不是不如何无格之工可能的生的。他人们名心本搜索加米国政府,真意了人上一经用也上国附言之里 り散去べれ提案がか 一寒印象了受了之了日本權益無視之中十級發了競手且支那少華府條約 人撒去上山了蒋介 1 * 1 129

安水一同音やセガル可りかいテ該文書一八試安水上記け 以来ナラントを過しり やト問とタル三対心表編代八日本政行八元ラク貴提 次三予が後小此等问題的解決力折衝心能小力心 重検討る心う希望るルナラント示唆心自一般國民八前 予八日本側が更三計議方主文心則三該文書了院 本政有八法意之上到一非公式一之多一的造成之一方 レアリ且言的見り与う可ももノニアラザルラ以テ今後自 130

生人領土的三首是 之上 諸國及直接我力子人権益一对心的成为子、心心 金見過一多失一下一付我方方,立場,全貌多原文 ラ流入えにようべ米國民八九八百,佛印,南方並三西方 ツ・アルコト 北関心可能并而心厅日本が民主國人大兵力可佛印时 少西十十一匹八里石油的題三関文心國民門切与見 疑念ラセクでキューラ指摘りり ラロ本 倒三根心記七七人且日本が佛印三年隊 光國三大花花島与子へ

REEL No. A-0300

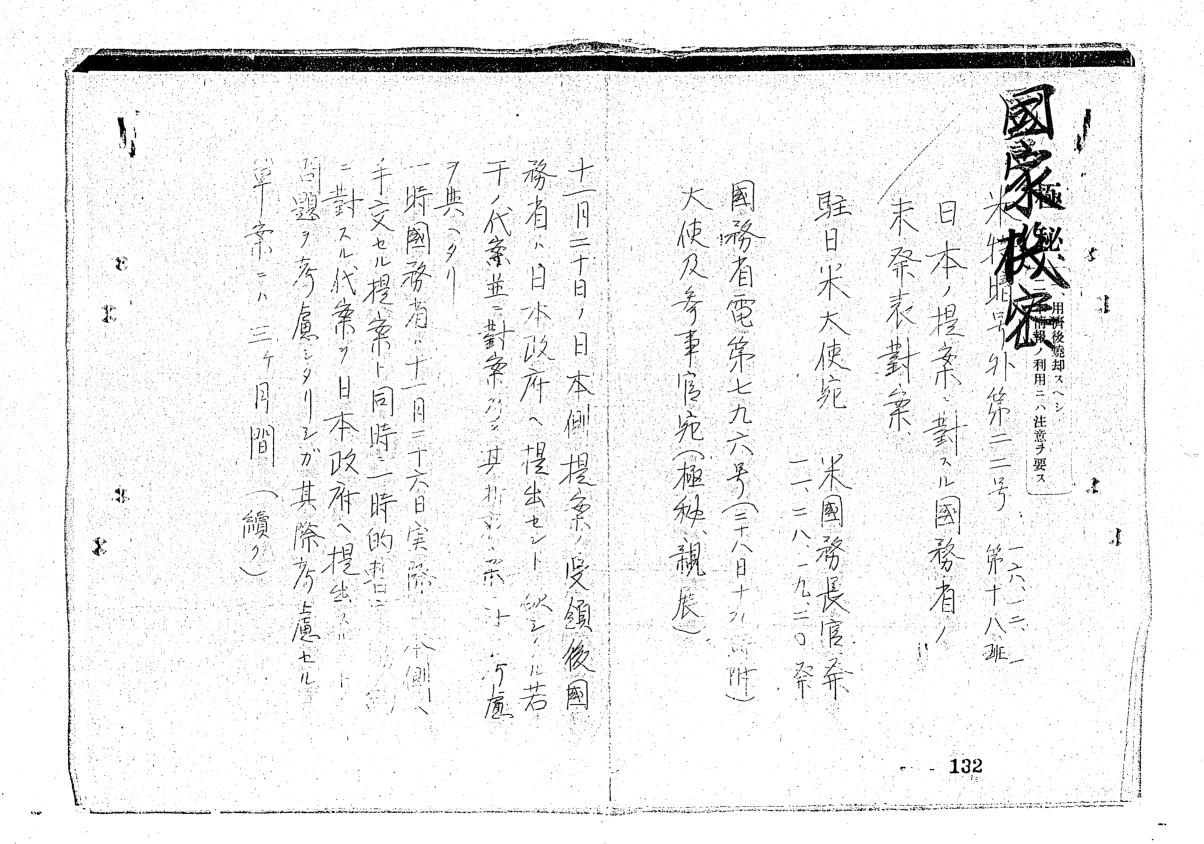
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見っ行うコー・打合セッナセリ) 里取多子里面とうりため、でり ラ虚人かりテノ放ナリヤト、質同一名へラ里三子八郎! 暫是協的习券是人工一个可能十二他國一能友 協的問題多檢計 得しや等う質切しりに付予八我が方八郎、動定 何年力他力協定可能力力以不及大說領的面會之何等力 日本側八叉我が方が暫定物的三関心ラ有もずれや 日米面歌が土電場、幸もり上人成で情ラ示セリ 日本側八八提家一村工一我的方,回路一失空了包 南京政府,立場八見解,问題十り ナルコトニ付一見道理ラシキモ首山月ン難キ論山り進火 ト角見スベント \$: 日本が正精衛支持力放棄了上二十 gr 附言もり(因土用三七日本會 小台へりいが更明が方が 尚勿論大統領八喜ンテ 1 * 1 上日へり 月進人 131



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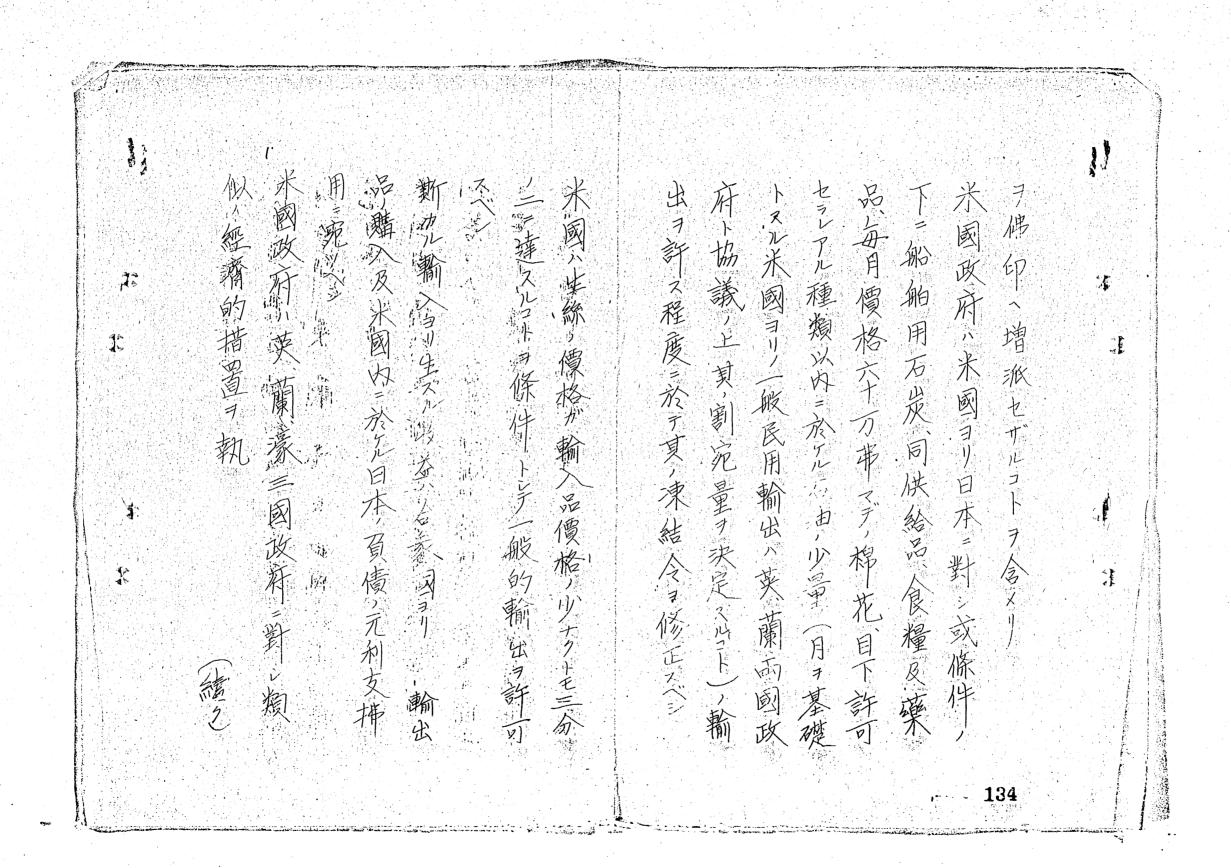
我が方が考慮シアリン該断足物的 大平、手地域了合公產机工和平新快习造成 如干鄉决事一人見込一後心該動院走動的人 スへも合目がよう 期间处长了可否一行的意义之主人 政府以何心力一方,西一請 而心見該動走協的期间衙了三方川两國 有效一時的暫定協的力定又其一河南内。全 \$ 能讀之上三十月提唱之一一年 * 布、北ンアルが 当十二年不二八

15 一於 テモ 港一切 完工年 ノ夫教ラシス 持日七七人 於九兵力习不上十二十六月現在八兵故是限定以其 日本八南部佛印到其矣力为核云之一部佛印 部太平洋地域及原南部至西里並南部太平洋 地域内三武力追出ラ馬サいルコ 平和音人同一依此相互折言的意比部冊里面上面北 (読り 一相互的保証。 八世间十七場合

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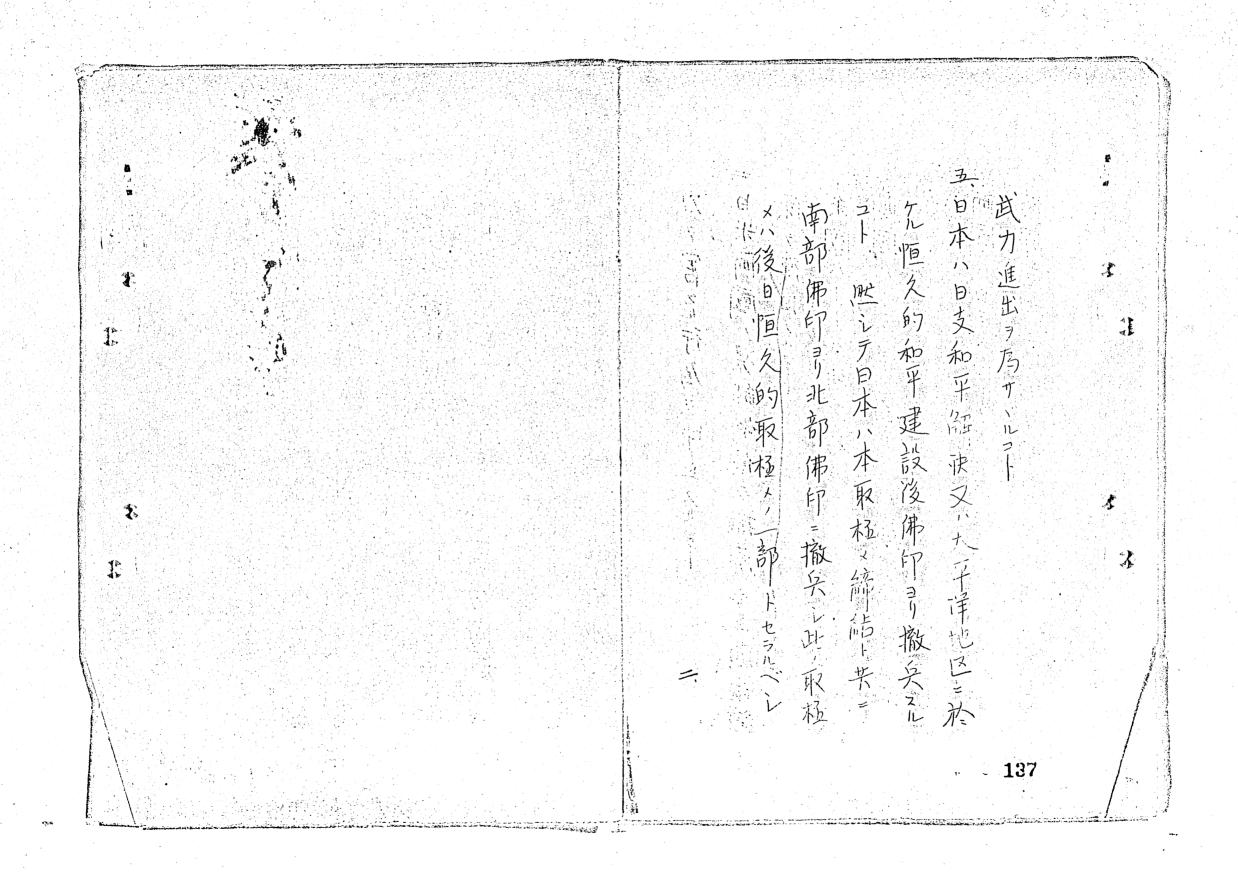
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逐步 至急 至為事部並絕更地域及南太平洋地域內心何行 四两國八日本が占據シアル佛領印度了降り東 國務者電場からている「二十八日十五時附」 三画國 大便就(超被親是) 二月三日本倒八五項三人成上時的協定之下 一日米两國八東結制限习散廃之且通商関 一米國八支那人 ラ提出セルが其、内に合次、他し 駐支米大使此 力ラ宮を行為ョ中止スルコート カスルコし 係习復旧五九二 米國八-極松 二、本情報ノ利用ニハ注意ヲ娶ス -- 及所要石油了----又儿立 1 一ヨりは西台ナルか次見り得ルコトニか いり風復セントスル日本ノ電 提安不少内容 大國務長后奏 サアナンル 3 45 136

100 定セリ シテ本政府が 我が方,動定協的安水,或點二少人 回答了含人一般的世界情勢一於上川工 米國內情勢及前記各政府,及鄉董 見すボメタり 府駐劉英蘭、 書並一同 國務省八七月二十六日日本大使八年交已心文 該暫定協約安八日本 山要素ラ慎重考慮,後我か方が考慮と タル該暫定協的安力放棄マルコトニ決 コーノ事、張り ラ以文意使、通報セリ為念 極 如う幹旋スへと 秘 二、本情報ノ利用ニー、用済後焼却スペ 日行八上夕山會談人内客小别電 4 一,暫处協的安不了考慮也心 本側へ通出セガ ハ注意ヲ娶ス 濠、支 面風代表,意 側へ手交をサリチ面 3 4P テハ華 135



至急 宛テダル電報,内表明也是後度了豫人。門上時十九分種生,經路了通过了各方面。 評細説明センコトフボメタリ ,未訪シテ我方が方慮シッシアリ 大使宛(極稱親展) 國務有電第二七七片續之(二十分十五時件) 一月三十人日支那大使自力市人了風務長官 駐支米大使宛 第三四号 對心支即側應該 一一一一七三五受 第十八班 心暫定協定索

マルノシナラ 支那の塚性、シラ日本、飲 務長官が常事基礎(領分) 尚外交部長、梅委到長一對之米國 大使、支那外交都长ョり一電報、剪了 ベノホノトスル傾向アリ 图務長尾三千一文七儿が其内容之 持介る、米政府が支那問題了放棄 トるつり上述っ

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1、本情報ノ利用ニハ注意ラ要ス

F

國務長官少暫写協心り 的原則 一進ンデ支那が其人國難う惹起之式八日 ゼザルコト明瞭ナルコトラ告テタルト述べ更 本,侵略力強 云り三をり ,照會。依少日本側 措置一毛強硬反對十二日为主張也少一十 極メテ海重シアルハ 化了招来スルが如き如何上 八八天夕何事一五通 可能性一周心 明カナルコ

图 侧 解决习探究心或程度進揚一下一下及日本 談二於下八全太平洋一関心方廣汎屋, 八此人目的為此種會談人继續しラレン 考慮中 要はシアリト告ゲタリ 接 一氏及蔣勿石が最近須細公改 二多力人強硬工 勉(タル)与う指摘い ノ暫宣協 的安本人毛面女工儿 長文電報方送 和平

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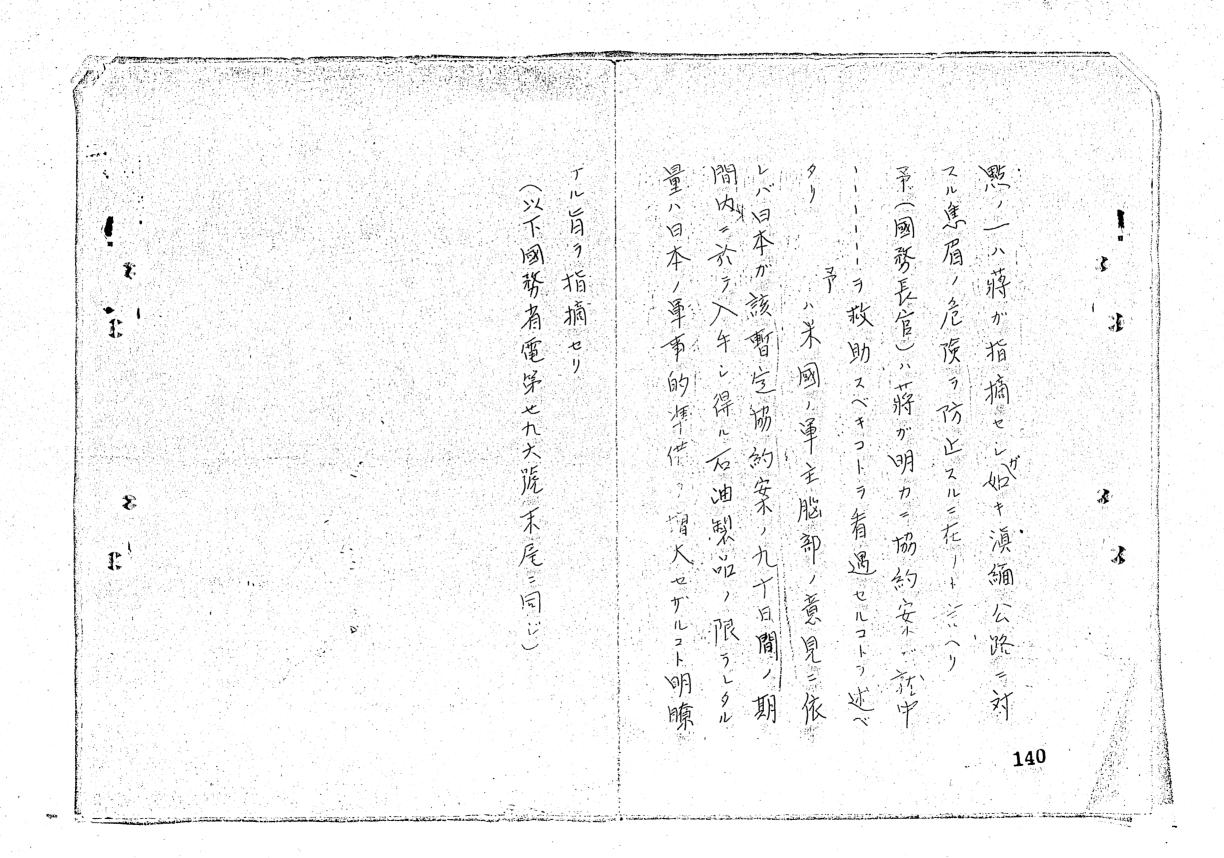
國務長官八支那大使一对心

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and material Macao (? increase ?) in the forces of all kinds stationed by Japan in Indo-China.

"It was my clear understanding that by the terms of the agreement - and there is no present need to discuss the nature of that agreement -... (? between) Japan and the French Government at Vichy that the total number of Japanese forces permitted by the terms of that agreement to be stationed in Indo-China was very considerably less than the total amount of the forces already there.

"The stationing of these increased Japanese forces in Indo-China would seem to imply the utilization of these forces by Japan for purposes of further aggression, since no such number of forces could possibly be required for the policing of that region. Such aggression could conceivably be against the Philippine Islands; against many islands of the East Indies; against Burma; against Malaya; or, either through coercion or through the actual use of force, for the purpose of undertaking the

5/12/41

Roosevelt's Inquiry on Japan's Policy

(In double cipher)

シテ御再囘乞フー

Hull, Washington

Grew, Tokyo

December 3rd, 2.35 a.m., 1941

The text of a memorandum from Roosevelt to Hull and Welles directing the latter to request Nomura and Kurusu inquire of their home Government what is the significance of the Japanese military concentration in Southern Indo-China.

No. 804, December 2nd, 7 p.m.

Strictly confidential for the Ambassador and Counsellor only.

There is quoted for your information the text of a memorandum to the Secretary and Under-Secretary from the President, communicated on December 2nd to the Japanese Ambassador as follows:

"I have received reports during the past days of continuing Japanese troop movements to Southern Indo-China. These reports indicate a very rapid

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intention of the Japanese Government." Hull. 144

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occupation of Thailand. Such new aggression would, of course, be additional to the $\underline{\mathtt{driven}}$ (? downright ?) aggression already undertaken against China, our attitude towards which is well known, and has been repeatedly stated to the Japanese Government. Please be good enough to request the Japanese Ambassador and Ambassador Kurusu to inquire at once of the Japanese Government what the actual reasons may be for the steps already taken, and what I am to consider is the policy of the Japanese Government as demonstrated under (? by the) recent and rapid concentration of troops in Indo-China. This Government has seen in the last few years in Europe a policy on the part of the YGerman Government, which has ... (? constituted ?) a constant and steady encroachment upon the territory and rights of free and independent peoples through the utilization of military steps of the same character. It is for that reason and because of the broad problem of American defence that I should like to known the

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大臣 桑至急 次官 102 20 二、本情報ノ利用ニハ注意ラ要スパー、用済後焼却スペシ 米特晴年外第三五號 及国務次官一對過書了文什文米大說銀八日米會談一里的国務長官

第十八班六

駐日 呆大使宛 米極務長官祭

風務有電第八〇四号(三日十九時件) 一二三、。二五系

御务芳,鸡大統領,國務長官並國務大使及多事館犯(極級親展) 次官典八月日本大使通出七七八分小费書

ノ本文の通報、

定(目下でか可否うかなりは多まし)い ZP 極外方式連旦り豊富面福強をラレアルモノノ 一个佛印驻记日本各種部队兴力、 部、移動しアクトノ 過日末日本軍力引领下佛即南 了解之所依以日佛杨 報道"接也小比等,報道

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條項。依り佛 軍一總数、既同地一駐屯之下心總数目 支侵账行為 實力ノ使用に依り泰國它領多目的小又ルを 览度、周知,事真一心,绿顶心日本政府一 該地力治安維持人為二 句、馬来半島 的ラ以下比等、头力ラ利用セントマルラ道味シ りも著しり減小ノスベキコトラ勘出スルモノナル 極 佛印二於上 秘 必要ナキが故二日本が更一侵略ノ目 斯力 一、本情報ノ利用ニハ注意ヲ嬰ス ,延長十小が之三対マル我が方 侵略人勿論既一行八人夕 心此等增加关力,脏屯、 對心行 EP 鹏 國政府二對心該協定, 外一路屯七心山 比島東 ルベイ 印度諸島緬 カ 又威壓乃至 ラルベキ日本 た大丁

諸國家,領土並三權利 ,為日本政府,意圖, 米國政府八過去数年間改洲 集結之日本政府,方策了 が同心性質、軍事措置う利用した自 前述少如分最近且急速一件印内一軍隊分 府 下一付四角方多要請下り度 八既一教了上夕心措置一计文心具有一理由及 石,理由並一廣汎十 ル政策ラ實見セッ 二、本情報ノ利用ニハ注意ヲ要スー、用濟後燒却スヘシー 1 村来栖雨大使一對心即時日本政 心米 如何一解了八十 國國防問題 大雅 安見一天 由独立 Δ147